

Public Review Draft

Road Maintenance County Service Areas Service and Sphere of Influence Review



July 2017



Local Agency
Formation Commission
of Santa Cruz County
701 Ocean Street, Room 318D
Santa Cruz CA 95060

PURPOSE OF SERVICE REVIEW

The purpose of a service review, sometimes called a “municipal service review” or “MSR”, is to provide a comprehensive inventory and analysis for improving efficiency, cost-effectiveness, accountability, and reliability of public services provided by cities, districts, and service areas. A service review evaluates the structure and operation of an agency and discusses possible areas for improvement and coordination. A service review is used by LAFCO when updating a sphere of influence, and can be used by the subject agencies when considering changes in their operations. A written statement of determinations must be made for the following subjects:

1. Growth and population projections for the affected area.
2. The location and characteristics of any disadvantaged communities within or contiguous to the agency’s sphere of influence.
3. The present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including need or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the agency’s sphere of influence.
4. The financial ability of agencies to provide services.
5. The status of, and opportunities for, shared facilities.
6. Accountability for community service needs, including governmental structure and operational efficiencies.
7. Any other matter related to effective or efficient service delivery, as required by commission policy.

PURPOSE OF SPHERE OF INFLUENCE

A “sphere of influence” is defined in state law to be a plan for the probable physical boundaries and service area of a local agency, as determined by the LAFCO in county where the agency is based. The sphere of influence is adopted and amended by LAFCO following a public hearing. The sphere action includes a map, determinations, and a resolution, which may contain recommendations and implementation steps specific to the agency. State law requires LAFCO to make determinations upon the following subjects:

1. The present and planned land uses in the area, including agricultural and open-space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
5. For a city or district that provides sewers, water, or structural fire protection, the present and probable need for those services in any disadvantaged unincorporated communities within the existing sphere of influence.

State law requires that all boundary changes (annexation, detachment, consolidation, dissolution, etc.) be consistent with LAFCO’s policies and the adopted sphere of influence of the subject agency.

EXECUTIVE SUMMARY

LAFCO periodically performs municipal service reviews¹ and updates, as necessary, the sphere of influence of each agency subject to LAFCO's boundary regulation. A "sphere of influence" is defined as a plan for the probable physical boundaries and service area of a local agency. This report has been prepared to analyze 33 road maintenance county service areas.

The main conclusions of this report are:

- The CSAs are operating in a responsible manner to provide road maintenance services.
- CSA operating costs are high in part due to antiquated bidding rules.
- Minor amendments are recommended for four CSA spheres in order to include potentially benefitted properties:
 - ▶ CSA 26, Hidden Valley, Soquel
 - ▶ CSA 28, Lomond Terrace, Ben Lomond
 - ▶ CSA 44, Sunbeam Woods, Boulder Creek
 - ▶ CSA 46, Pinecrest Drive, Boulder Creek.



Sunbeam Woods, Boulder Creek

¹ Government Code Section 56430 (Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000). The last service review of road maintenance County Service Areas was prepared by LAFCO in 2005: [Link: 2005 Countywide Service Review](#)

SERVICE REVIEW

There are a number of County Service Areas (CSAs) formed specifically to provide funding for enhanced or extended street services that are not normally provided to the same extent on a county-wide basis. CSAs are dependent special districts governed by the County Board of Supervisors. All CSAs are formed and operate pursuant to the County Service Area Law (Government Code Section 25210 et seq.). The CSAs providing road maintenance are as follows:

Road Maintenance County Service Area Reviews	Road Maintenance	Street Lighting	Street Sweeping	Landscaping
CSA 13 – Hutchinson Road/Oak Flat	•			
CSA 15 – Huckleberry Woods	•			
CSA 16 – Robak Drive	•			
CSA 17 – Empire Acres	•			
CSA 18 – Whitehouse Canyon	•			
CSA 21 – Westdale Drive	•			
CSA 22 – Kelly Hill Road	•			
CSA 23 – Old Ranch Road	•			
CSA 24 – Pineridge Road	•			
CSA 25 – Viewpoint Road	•			
CSA 26 – Hidden Valley	•			
CSA 28 – Lomond Terrace	•			
CSA 30 – Glenwood Acres	•			
CSA 32 – View Circle	•			
CSA 33 – Redwood Drive	•			
CSA 34 – Larsen Road	•			
CSA 35 – Country Estates	•			
CSA 36 – Forest Glen	•			
CSA 37 – Roberts Road	•			
CSA 39 – Reed Street	•			
CSA 40 – Ralston Way	•			
CSA 41 – Loma Prieta Drive	•			
CSA 42 – Sunlit Lane	•			
CSA 43 – Bonito-Encino	•			
CSA 44 – Sunbeam Woods	•			
CSA 46 – Pinecrest Drive	•			
CSA 47 – Braemoor Drive	•			
CSA 50 – The Vineyard	•			
CSA 51 – Hopkins Gulch	•			
CSA 52 – Upper Pleasant Valley	•			
CSA 55 – Riverdale Park	•			
CSA 56 – Felton Grove	•			
CSA 58 – Ridge Drive	•			
CSA 59 – McGaffigan Mill Road	•			

Link to an overall [color map of the road maintenance CSAs](#):

(Individual CSA maps are available at <http://www.santacruzlafco.org/area-maps/> and in the Appendix of this report.)

LAFCO has recently reviewed the Spheres of Influence of CSA 15 Huckleberry Woods and proposed CSA 60 Huckleberry Island. Therefore, these two CSAs are not address in this report.

SCREENING OF POTENTIALLY SIGNIFICANT SERVICE REVIEW DETERMINATIONS

1. GROWTH AND POPULATION

Growth and population projections for the affected area.

	YES	MAYBE	NO
a) Is the agency's territory or surrounding area expected to experience any significant population change or development over the next 5-10 years?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Will population changes have an impact on your agency's service needs and demands?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Will projected growth require a change in the agency's sphere of influence boundary?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

The projected population growth for the county is as follows:

Public Agency	2010	2020	2025	2030	2035	Compound Annual Growth Rate
City of Capitola	9,918	9,119	9,427	9,758	10,008	0.07%
City of Santa Cruz	59,946	66,860	70,058	73,337	76,692	0.99%
City of Scotts Valley	11,580	11,638	11,696	11,754	11,813	0.08%
City of Watsonville	51,199	59,446	61,452	63,607	65,762	1.01%
Santa Cruz County (unincorporated)	129,739	132,318	134,879	139,601	144,227	0.42%

Source: AMBAG 2014 Regional Growth Forecast

Population projections are not available for the CSAs. In general, the CSAs are located in rural and mountain residential areas and have limited potential for significant growth.



Hutchinson Road Viaduct, Summit

2. DISADVANTAGED UNINCORPORATED COMMUNITIES

The location and characteristics of any disadvantaged unincorporated communities within or contiguous to your agency's sphere of influence. .

	YES	MAYBE	NO
a) Does your agency provide water or sanitary sewer service? If no, skip questions b) and c).	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Is your agency aware of any area(s) within or adjacent to your agency's sphere of influence that is considered "disadvantaged" (80% or less of the statewide median household income) that does not already have access to public water or sanitary sewer service?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Is it is feasible for your agency to extend service to the disadvantaged unincorporated community?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: The subject CSAs do not provide water or sanitary sewer facilities.

3. CAPACITY AND ADEQUACY OF PUBLIC FACILITIES AND SERVICES

Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.

	YES	MAYBE	NO
a) Are there any deficiencies in agency capacity to meet service needs of existing development within its existing territory?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any issues regarding your agency's capacity to meet the service demand of reasonably foreseeable future growth?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Are there any concerns regarding public services provided by the agency being considered adequate?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Are there any significant infrastructure needs or deficiencies to be addressed?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) Are there changes in state regulations on the horizon that will require significant facility and/or infrastructure upgrades?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: CSA road maintenance activities vary significantly based upon the preferences of the property owners and the amounts at which road assessments are set. Some CSA roads are in excellent condition, and some are in need of a higher level of maintenance.

The following table summarizes the road infrastructure which the CSAs maintain:

Agency	Size of Service Area (square miles)	Lane Miles
CSA 13 – Hutchinson Road/Oak Flat	1.64	12.26
CSA 16 – Robak Drive	0.06	0.97
CSA 17 – Empire Acres	0.21	1.52
CSA 18 – Whitehouse Canyon	1.34	3.67
CSA 21 – Westdale Drive	0.09	0.88
CSA 22 – Kelly Hill Road	0.09	0.88
CSA 23 – Old Ranch Road	0.33	2.99
CSA 24 – Pineridge Road	0.25	2.34
CSA 25 – Viewpoint Road	0.05	0.54
CSA 26 – Hidden Valley	0.48	2.82
CSA 28 – Lomond Terrace	0.23	2.77
CSA 30 – Glenwood Acres	0.07	0.89
CSA 32 – View Circle	0.03	0.55
CSA 33 – Redwood Drive	0.56	6.31
CSA 34 – Larsen Road	0.55	2.31
CSA 35 – Country Estates	0.08	1.18
CSA 36 – Forest Glen	0.33	2.23
CSA 37 – Roberts Road	0.38	2.05
CSA 39 – Reed Street	0.01	0.07
CSA 40 – Ralston Way	0.09	0.65
CSA 41 – Loma Prieta Drive	0.04	1.06
CSA 42 – Sunlit Lane	0.25	1.28
CSA 43 – Bonito-Encino	0.04	1.04
CSA 44 – Sunbeam Woods	0.04	0.75
CSA 46 – Pinecrest Drive	0.24	1.67
CSA 47 – Braemoor Drive	0.18	1.29
CSA 50 – The Vineyard	0.11	1.65
CSA 51 – Hopkins Gulch	0.92	4.07
CSA 52 – Upper Pleasant Valley	0.49	1.58
CSA 55 – Riverdale Park	0.06	0.91
CSA 56 – Felton Grove	0.02	0.57
CSA 58 – Ridge Drive	0.10	0.30
CSA 59 – McGaffigan Mill Road	0.08	0.42

4. FINANCIAL ABILITY

Financial ability of agencies to provide services.

	YES	MAYBE	NO
a) In the last five years, has your agency failed to obtain an independent audit, or adopted its budget late?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Is your agency lacking adequate reserves to protect against unexpected events or upcoming significant costs?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Is your agency's rate/fee schedule insufficient to fund an adequate level of service, and/or is the fee inconsistent with the schedules of similar service organizations?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Is your agency unable to fund necessary infrastructure maintenance, replacement and/or any needed expansion?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) Is improvement needed in the organization's financial policies to ensure its continued financial accountability and stability?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) Is the organization's debt at an unmanageable level?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: Budgets for the CSAs are reviewed and adopted annually through the County's budget process. Expenditure levels for the CSAs are dependent on available funding and maintenance needs. Expenditures can be highly variable depending on the approach that a CSA elects to use. Some CSAs save money over many years to fund a large project; this may be followed by several years of reduced maintenance needs and low expenditures.



Upper Pleasant Valley Road, Aptos

The following table summarizes the recent budgets for the CSAs:

CSA FINANCING				
County Service Area	FY 2013-2014 Expenditures	FY 2014-2015 Expenditures	FY 2015-2016 Expenditures	2016-2017 Budget
CSA 13 - Hutchinson Road	\$169,232	\$24,885	\$54,562	\$888,956
CSA 13A – Oak Flat	\$11,159	\$10,003	\$27,056	\$12,057
CSA 16 – Robak Drive	\$31,210	\$846	\$3,460	\$38,447
CSA 17 – Empire Acres	\$214	\$278	\$1,419	\$170,648
CSA 18 – Whitehouse Canyon	\$199	\$493	\$18,710	\$70,282
CSA 21 – Westdale Drive	\$274	\$5,045	\$11,813	\$45,609
CSA 22 – Kelly Hill Road	\$157	\$186	\$149	\$1,459
CSA 23 – Old Ranch Road	\$191	\$13,577	\$14,887	\$55,458
CSA 24 – Pineridge Road	\$1,231	\$81,106	\$202	\$63,030
CSA 25 – Viewpoint Road	\$24,824	\$333	\$4,385	\$97,112
CSA 26 – Hidden Valley	\$26,788	\$18,462	\$21,672	\$206,907
CSA 28 – Lomond Terrace	\$6,734	\$53,269	\$16,155	\$96,399
CSA 30 – Glenwood Acres	\$1,939	\$1,329	\$2,000	\$77,113
CSA 32 – View Circle	\$1,084	\$3,883	\$2,679	\$18,639
CSA 33 – Redwood Drive	\$11,892	\$64,352	\$18,435	\$115,307
CSA 34 – Larsen Road	\$304	\$171	\$282	\$9,171
CSA 35 – Country Estates	\$259	\$15,869	\$7,128	\$47,361
CSA 36 – Forest Glen	\$6,214	\$13,706	\$273	\$224,302
CSA 37 – Roberts Road	\$66,894	\$197	\$312	\$46,967
CSA 39 – Reed Street	\$136	\$136	\$125	\$1,164
CSA 40 – Ralston Way	\$159	\$152	\$137	\$18,984
CSA 41 – Loma Prieta Drive	\$11,937	\$59,136	\$9,050	\$98,340
CSA 42 – Sunlit Lane	\$1,053	\$1,773	\$23,390	\$24,318
CSA 43 – Bonito-Encino	\$5,604	\$7,887	\$1,083	\$77,712
CSA 44 – Sunbeam Woods	\$199	\$15,452	\$5,420	\$71,234
CSA 46 – Pinecrest Drive	\$48,152	\$209	\$238	\$45,768
CSA 47 – Braemoor Drive	\$258	\$5,853	\$16,311	\$60,281
CSA 50 – The Vineyard	\$300	\$283	\$234	\$158,428
CSA 51 – Hopkins Gulch	\$32,031	\$15,670	\$30,333	\$41,185
CSA 52 – Upper Pleasant Valley	\$1,822	\$420	\$488	\$21,614
CSA 55 – Riverdale Park	\$25,695	\$10,676	\$38,099	\$76,021
CSA 56 – Felton Grove	\$5,866	\$8,263	\$2,779	\$166,886
CSA 58 – Ridge Drive	\$163	\$242	\$140	\$54,583
CSA 59 – McGaffigan Mill Road	\$156	\$237	\$148	\$23,488

The County contracts for approximately 95% of all road maintenance and repairs for the CSAs. Occasionally, seal coat/slurry seal work is done by the County’s road maintenance crew in conjunction with the County’s annual slurry seal/seal coat project. Any work done for CSAs, including staff management time, is charged to the respective CSA budget.

The annual assessments for the road CSAs are established through a public process. Increases in road assessments are approved by the voters in conformance with Proposition 218. Some of the CSAs were formed prior to the passage of Proposition 13. When they were created they each received a dedicated share of property tax revenues from the properties within their respective boundaries. Subsequent to the passage of Proposition 13, each of these CSAs now receives a dedicated share of the 1% property tax.

The following table summarizes the current rates for the CSAs:

CSA RATE STRUCTURE			
County Service Area	1% Property Tax	FY 2016-2017 Assessment Rates	
		2017-2018 Assessments	
CSA 13 - Hutchinson Road	Yes	Zone A Upper Road - \$500 Zone B Lower Road - \$300	Same
CSA 13A – Oak Flat	No	\$600	Same
CSA 16 – Robak Drive	Yes		
CSA 17 – Empire Acres	Yes	\$125	Same
CSA 18 – Whitehouse Canyon	Yes	\$50	Same
CSA 21 – Westdale Drive	No	\$100	\$103
CSA 22 – Kelly Hill Road	No	Zone 1 - \$10	Same
		Zone 2, 4- \$17.50	Same
		Zone 3 - \$35	Same
CSA 23 – Old Ranch Road	No	Zone A - \$180	\$185.40
		Zone B - \$320	\$329.60
		Zone C - \$420	\$432.60
CSA 24 – Pineridge Road	No	\$200	Same
CSA 25 – Viewpoint Road	No	\$200	Same
CSA 26 – Hidden Valley	No	Zone A - \$120.68	\$124.30
		Zone B - \$241.38	\$248.62
		Zone C - \$362.08	\$372.94
		Zone D - \$482.80	\$497.28
		Zone E - \$603.50	\$621.60
		Zone F – \$724.22	\$745.94
		Zone G - \$844.92	\$870.26
Muir Drive - \$46-\$337	Same		
CSA 28 – Lomond Terrace	No	Improved- \$400	Same
		Unimproved - \$200	Same
CSA 30 – Glenwood Acres	No	\$500	Same
CSA 32 – View Circle	No	\$315.62	Same

County Service Area	1% Property Tax	FY 2016-2017 Assessment Rates	2017-2018 Assessments
CSA 33 – Redwood Drive	No	Zone A – Improved \$159.94 Zone A - Unimproved \$79.96 Monte Toyon Camp - \$639.76 Zone B – Improved \$215.92 Zone B - Unimproved \$107.96 Zone C – Improved \$319.90 Zone C - Unimproved \$159.94 Zone D – Improved \$399.88 Zone D - Unimproved \$199.94 Zone E – Improved \$439.86 Zone E - Unimproved \$219.92	\$164.72 \$82.34 \$658.88 \$222.38 \$111.18 \$329.48 \$164.72 \$411.86 \$205.92 \$453.04 \$226.50
CSA 34 – Larsen Road	No	Zone A - \$15 Zone B - \$20 Zone C - \$25	Same Same Same
CSA 35 – Country Estates	No	\$?	\$618.00
CSA 36 – Forest Glen	No	Zone A - Entrance - \$51.40 Zone B - Hayward - \$120 Zone C - Ross - \$144 Zone D - King - \$250 Zone E - Baker - \$204 Zone F - Norman - \$120	Same Same Same Same Same Same
CSA 37 – Roberts Road	No	Zone A - Entrance - \$100 Zone B - Ridge Rd – \$0 Zone C – Chantrelle - \$0 Zone D – Roberts Rd - \$300	Same Same Same Same
CSA 39 – Reed Street	No	\$0	Same
CSA 40 – Ralston Way	No	Zone A - \$12.36 Zone B - \$168.00 Zone C - \$324.02 Zone D - \$440.38	Same Same Same Same
CSA 41 – Loma Prieta Drive	No	\$300.92	\$309.94
CSA 42 – Sunlit Lane	No	Zone A - \$101.70 Zone B - \$109.20 Zone C - \$117.30	Same Same Same
CSA 43 – Bonito-Encino	No	\$279.50	Same
CSA 44 – Sunbeam Woods	No	Improved - \$368.42	Same

County Service Area	1% Property Tax	FY 2016-2017 Assessment Rates	2017-2018 Assessments
CSA 52 – Upper Pleasant Valley	No	Zone A – \$180.54 Zone D – \$155.44 Zone E – \$197.56 Zone F – \$ 80.76 Zone G – \$273.36 Zone H – \$50.02 Zone I – \$49.36 Zone J – \$114.88 Zone K – \$233.06 Zone L – \$249.42 Zone M – \$236.60 Zone N – \$216.54 Zone O – \$151.68 Zone P – \$284.48 Zone Q – \$177.60 Zone S – \$114.88 Zone T – \$247.16 Zone U – \$259.22	\$185.94 \$160.10 \$203.48 \$83.18 \$281.56 \$51.52 \$50.84 \$118.32 \$240.04 \$256.90 \$243.92 \$223.02 \$156.22 \$293.00 \$182.92 \$118.92 \$254.56 \$266.98
CSA 55 – Riverdale Park	No	Zone A – Entrance – \$15 Zone B – Riverdale – \$550 Zone C – Lower Brookdale – \$15 Zone D – Upper Brookdale – \$40 Zone E – Lower Lilac – \$25 Zone F – Upper Lilac – \$0 Zone G – Eden – \$0 Zone H – Willow – \$60 Zone I – Hillside – \$200	Same Same Same Same Same Same Same Same
CSA 56 – Felton Grove	No	\$250	Same
CSA 58 – Ridge Drive	No	Zone 1 - \$75 Zone 2 - \$300 Zone 3 - \$525 Zone 4 - \$750	\$77.24 \$309.00 \$540.74 \$772.50
CSA 59 – McGaffigan Mill Road	No	Bridge & Road Maintenance \$200	Same

The rate structure for each CSA is evaluated annually during the County budget process. Changes are recommended based on available financing and projected maintenance needs.

5. SHARED SERVICES AND FACILITIES

Status of, and opportunities for, shared facilities.

	YES	MAYBE	NO
a) Are there any opportunities for your agency to share services or facilities with neighboring or overlapping organizations that are not currently being utilized?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any governance options that may produce economies of scale and/or improve buying power in order to reduce costs?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Are there governance options to allow facilities and/or resources to be shared, or to make excess capacity available to others, to avoid construction of extra or unnecessary infrastructure, or to eliminate duplicative resources?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: Alternatives to the current government structure for the local CSAs are limited given their relatively small size and the limited class of services they provide. One government structure option that is not currently used in Santa Cruz County is a Permanent Road Division (PRD). PRDs are not special districts as defined by LAFCO law. They are geographic areas designated by a County Board of Supervisors for providing road improvements and maintenance, formed pursuant to the Streets and Highways Code §1160 et seq. (the Permanent Road Division Law). Services in PRDs can be financed by either special taxes or assessments. In contrast to County Service Areas, PRDs can only be used to fund road maintenance and improvements. They are established after notice of the landowners and a public hearing. Generally, an assessment or special tax is presented to the landowners at the same time. Further study should be conducted to see if this approach would be beneficial in Santa Cruz County.



Hidden Valley Road, Soquel

6. ACCOUNTABILITY, STRUCTURE AND EFFICIENCIES

Accountability for community service needs, including governmental structure and operational efficiencies.

	YES	MAYBE	NO
a) Are there any issues with your agency's meetings being accessible and well publicized? Are there any issues with your agency failing to comply with financial disclosure laws and the Brown Act?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any issues with filling board vacancies and maintaining board members?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Are there any issues with staff turnover or operational efficiencies?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Is your agency's budget unavailable to the public via the internet?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Are there any recommended changes to your agency's structure that will increase accountability and efficiency?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
f) Are there any governance restructure options to enhance services and/or eliminate deficiencies or redundancies?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
g) Are there any opportunities to eliminate overlapping boundaries that confuse the public, cause service inefficiencies, increase the cost of infrastructure, exacerbate rate issues and/or undermine good planning practices?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: County Service Areas' road maintenance costs are driven by the public agency contracting laws in which bidding thresholds were set more than 30 years ago and have not been increased. Currently, projects which cost between \$4,000 and \$9,999 are subject to an informal bid process and must be advertised. Projects costing \$10,000 and above are subject to a formal bid which requires detailed plans and specifications. This process has been in place for a number of years and has not changed to reflect increased costs. Therefore, a larger number of projects are now subject to a formal bid process. Increasing the bid thresholds is a cost avoidance opportunity that could yield greater efficiencies. The bidding thresholds were last adjusted in 1971. Using a standard consumer price index, if the \$4,000 and \$10,000 thresholds had kept pace with inflation, in 2017 they would be \$24,619 and \$61,546. The County has included lobbying for this law change in their 2017 Legislative agenda:

Government Operations/Informal Bidding

The County **Supports** legislation raising the formal bidding threshold to \$25,000. County Service Area projects are currently bid under Sec. 20150 of the California Public Contract Code, which allows that public projects between \$4,000 and \$10,000 be let to contract by informal bidding procedures and public projects of \$10,000 or more, in all instances, be let to contract by formal bidding procedures. These threshold limits have not been increased since 1971. By increasing the limits to \$25,000, Public Contract Code Sec. 25150 would be in compliance with Public Contract Code 20394, which provides a formal bid threshold of \$25,000 for county road projects. Formal bid projects are expensive to prepare and bid and have stringent requirements that eliminate smaller contractors and require considerable time to process. The Local Agency Formation Commission and all County Service Area representatives support such an increase.

SERVICE DETERMINATIONS

– County of Santa Cruz – Road CSAs –

1) *Population and Growth*

The population within the unincorporated area of Santa Cruz County is projected to grow at a 0.42% rate between 2010 and 2035. Population estimates for the individual CSAs are not available. The growth rate within the CSAs is low. Modest infill growth within some CSAs will generate increased demand for road maintenance services.

2) *Disadvantaged Unincorporated Communities*

CSAs do not provide water or sanitary sewer services. There are no known service deficiencies in disadvantaged unincorporated communities that road CSAs are set up to address.

3) *Capacity of Public Facilities*

CSA road maintenance activities vary significantly based upon the preferences of the property owners and the amounts at which road assessments are set. Some CSA roads are in excellent condition, and some are in need of a higher level of maintenance.

4) *Financing Ability to Provide Service*

Financing varies for the County Service Areas. Those CSAs formed prior to Proposition 13 receive a share of the 1% property tax as well as assessment revenue. Those formed after Proposition 13 rely entirely on assessment revenue and interest. Road maintenance assessments are set annually to support maintenance in each CSA at the level desired by the property owners.

5) *Opportunities for Shared Facilities*

The County of Santa Cruz manages each of the CSAs; the CSAs are minimizing management costs through the use of County staff.

6) *Accountability, Governmental Structure, and Operations Efficiencies*

Higher bid thresholds would provide a significant cost avoidance opportunity. Current thresholds are at \$4,000 to \$9,999 for an informal bid process and \$10,000 or greater for a formal bid process. With escalating costs, a greater number of projects are now subject to the formal bid process which includes full plans and specifications.

7) *Any Other Matter Required by Local Policy*

Not applicable.

Agency Profile – Road CSAs	
Contact:	John Presleigh, Director of Public Works Peggy Ducey, Senior Departmental Administrative Analyst
Mailing Address:	701 Ocean Street, Room 410, Santa Cruz, CA 95060
Site Address:	Same
Phone Number:	(831) 454-2160
Email:	Peggy.Ducey@santacruzcounty.us
Websites:	General: http://dpw.co.santa-cruz.ca.us/Home/CSAs.aspx Road Work: http://dpw.co.santa-cruz.ca.us/Home/CSAs/RequirementsforObtainingRoadWork.aspx Formation: http://dpw.co.santa-cruz.ca.us/Home/CSAs/CSAManagement/Formation.aspx
Types of Services:	Road construction and maintenance
Population Served:	Varies
Size of Service Area (sq miles):	Varies
Staff and Infrastructure	
Staff: FTE	2 shared by all CSAs

End of Service Review



Reed Street, Brookdale

2017 SPHERE OF INFLUENCE STUDY FOR ROAD CSAs

Government Code section 56427 requires each LAFCO to review each city and district's sphere of influence every five years. Government Code section 56076 defines a "sphere of influence" to be a plan for the probable physical boundaries and service area of a local agency, as determined by the LAFCO. The LAFCO staff is proposing changes in the adopted sphere of influence maps for four road CSAs as identified in the following table:

CSA #	Road system	Community	Sphere contiguous with boundary	Sphere larger than boundary	No Issues 2017	Issues reviewed. No changes recommended	Sphere changes recommended
13	Hutchinson Road/Oak Flat	Summit	X			X	
16	Robak Drive	La Selva Beach	X		X		
17	Empire Acres	Bonny Doon	X		X		
18	Whitehouse Canyon	North Coast	X		X		
21	Westdale Drive	Bonny Doon	X		X		
22	Kelly Hill Road	Boulder Creek	X		X		
23	Old Ranch Road	Summit	X		X		
24	Pineridge Road	Bonny Doon	X		X		
25	Viewpoint Road	Aptos	X		X		
26	Hidden Valley	Soquel	X				X
28	Lomond Terrace	Ben Lomond	X				X
30	Glenwood Acres	Scotts Valley	X		X		
32	View Circle	Felton	X			X	
33	Redwood Drive	Aptos		X	X		
34	Larsen Road	Aptos	X		X		
35	Country Estates	Bonny Doon	X		X		
36	Forest Glen	Aptos	X		X		
37	Roberts Road	Ben Lomond		X	X		
39	Reed Street	Brookdale		X	X		
40	Ralston Way	Boulder Creek	X		X		
41	Loma Prieta Drive	Aptos		X	X		
42	Sunlit Lane	Bonny Doon		X	X		
43	Bonita-Encino	Aptos		X	X		
44	Sunbeam Woods	Boulder Creek	X				X
46	Pinecrest Drive	Boulder Creek	X				X
47	Braemoor Drive	Bonny Doon	X		X		
50	The Vineyard	Bonny Doon	X		X		
51	Hopkins Gulch	Boulder Creek		X	X		
52	Upper Pleasant Valley	Aptos	X		X		
55	Riverdale Park	Boulder Creek	X		X		
56	Felton Grove	Felton	X		X		
58	Ridge Drive	Boulder Creek	X		X		
59	McGaffigan Mill Road	Boulder Creek	X		X		

The LAFCO staff has vetted the current sphere of influence maps with the County Public Works staff and the advisory contacts for each road CSA. The maps and rationale for the recommended sphere amendments are discussed below. For all other CSAs, the staff is recommending that the spheres be affirmed as currently configured.

CSA # 26

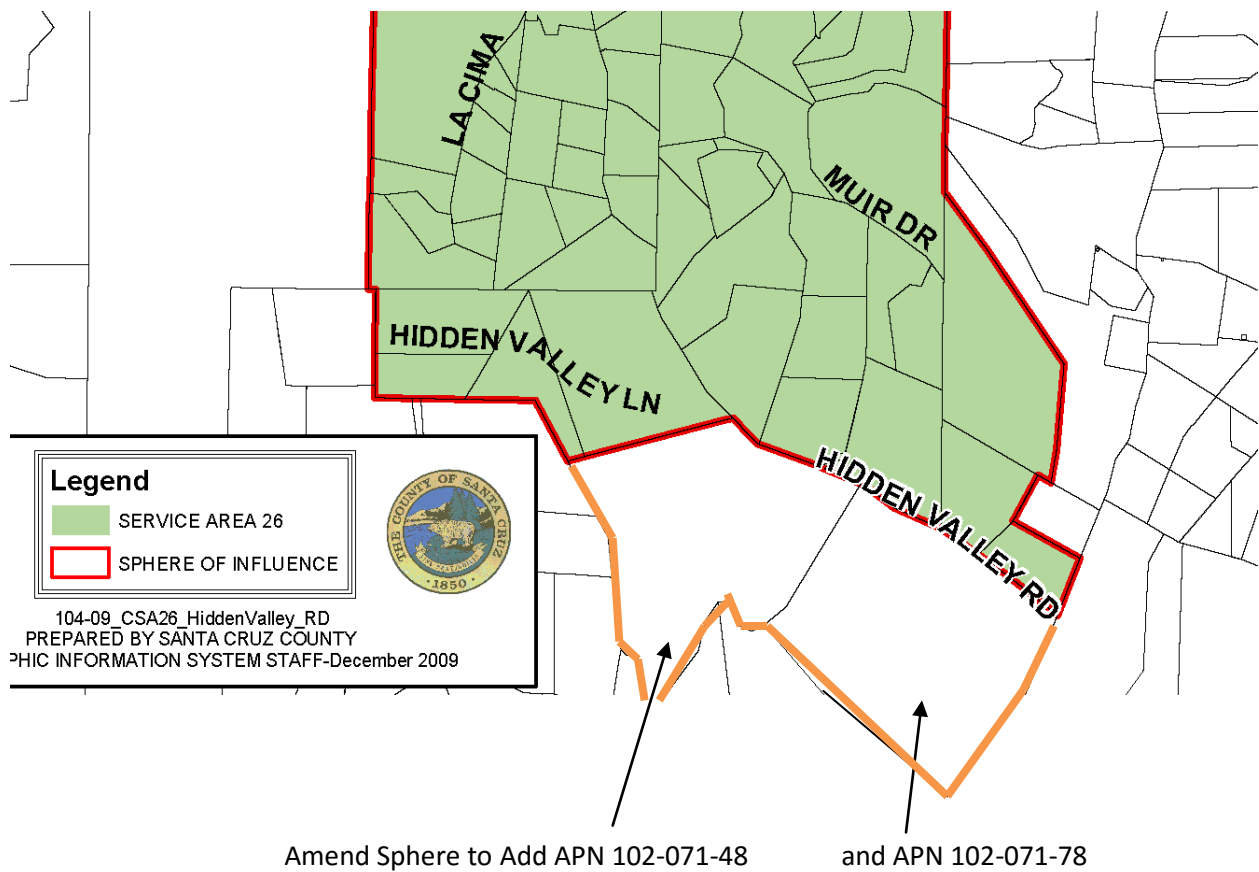
Name: Hidden Valley

Location: Soquel, west of Rodeo Gulch Road

Reason: Two parcels near the entrance are using Hidden Valley Road as a service entrance.

APNs: 102-071-48, 102-071-87

Map Detail:



CSA # 28

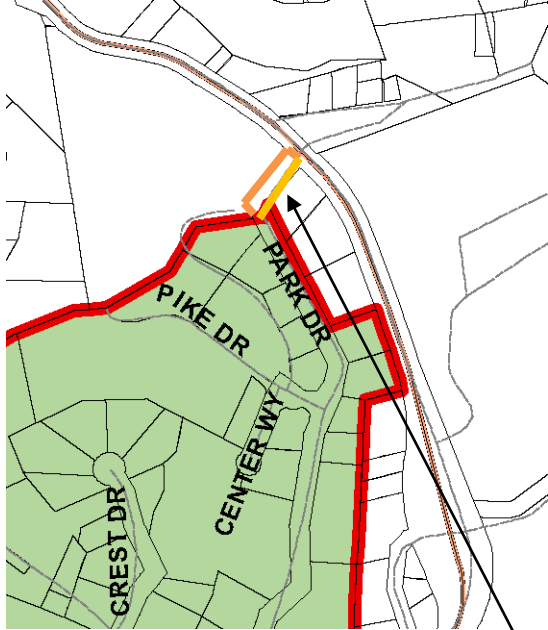
Name: Lomond Terrace

Location: Ben Lomond, west of Highway 9

Reason: Entrance road right-of-way

APNs: None

Map Detail:



Amend Sphere to Add Entrance Road Right-of-Way

CSA # 44

Name: Sunbeam Woods

Location: Boulder Creek, off Kings Creek Road east of Highway 9

Reason: Access to parcels is through Sunbeam Woods

APNs: 085-181-30, 085-181-31, 085-181-32, 085-181-42

Map Detail:



Amend Sphere to Add 085-181-42, 085-181-32, 085-181-30, 085-181-31

CSA # 46

Name: Pinecrest Drive

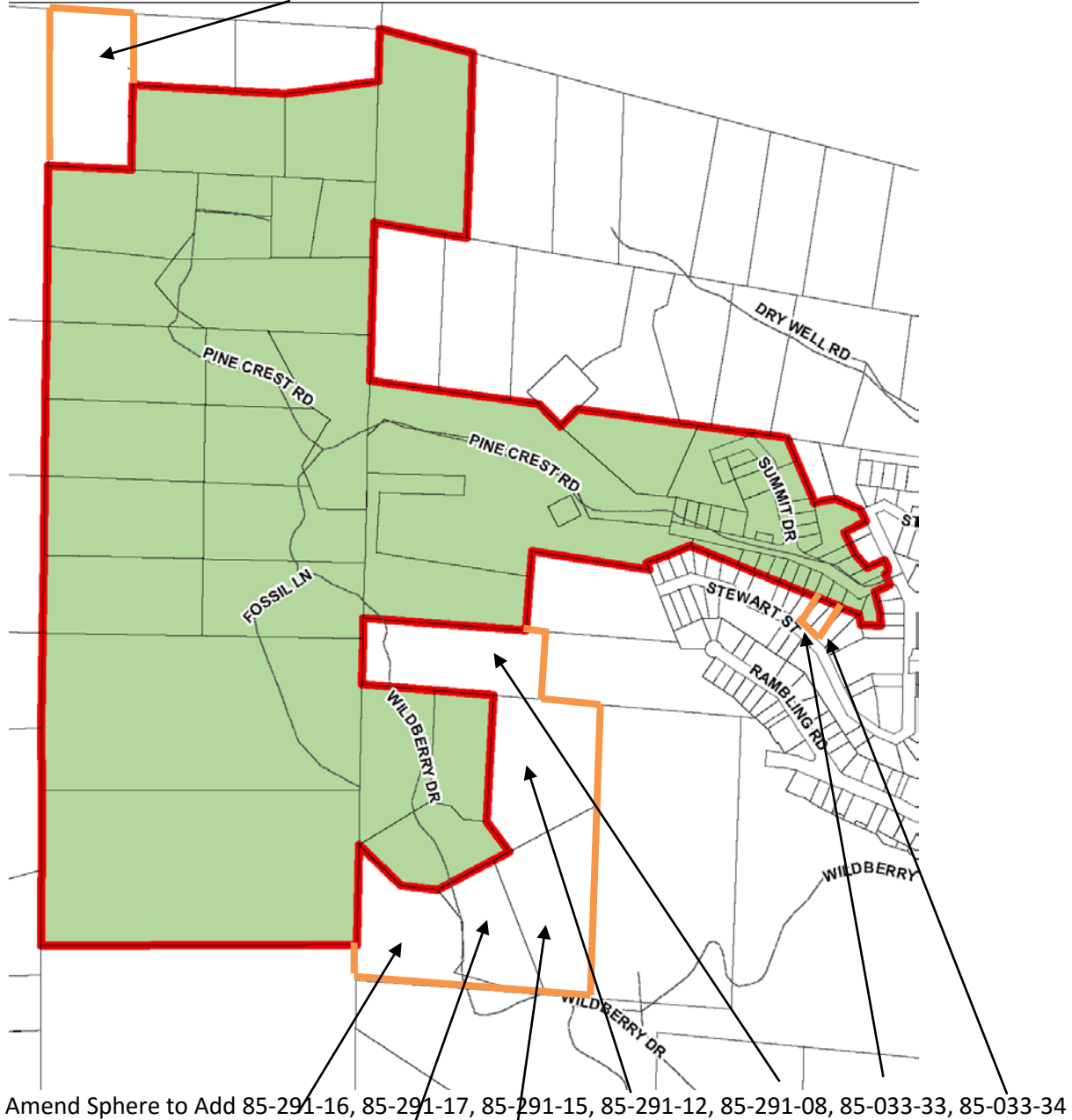
Location: Boulder Creek, above Riverside Grove, accessed via Teilh Drive west of Highway 9

Reason: Access to parcels is via Pinecrest Drive

APNs: 085-033-33, 085-033-34, 085-291-08, 085-291-12, 085-291-15, 085-291-17, 085-291-16, 085-291-16, 085-291-16, 086-071-60

Map Detail:

Amend Sphere to Add APN 086-071-60



SUMMARY OF POTENTIALLY SIGNIFICANT SPHERE DETERMINATIONS

The sphere determinations below are potentially significant, as indicated by “yes” or “maybe” answers to the key policy questions in the checklist and corresponding discussion on the following pages.

- | | | |
|--------------------------|-----------------------------------------------|-----------------|
| <input type="checkbox"/> | 1. Present and Planned Land Uses | Not significant |
| <input type="checkbox"/> | 2. Need for Public Facilities and Services | Not significant |
| <input type="checkbox"/> | 3. Capacity and Adequacy of Provide Services | Not significant |
| <input type="checkbox"/> | 4. Social or Economic Communities of Interest | Not significant |
| <input type="checkbox"/> | 5. Disadvantaged Unincorporated Communities | Not significant |

1. PRESENT AND PLANNED LAND USES

The present and planned land uses in the area, including agricultural and open-space lands.

	YES	MAYBE	NO
a) Are there any present or planned land uses in the area that would create the need for an expanded service area?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Would the amended sphere conflict with planned, orderly and efficient patterns of urban development?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Would the amended sphere result in the loss of prime agricultural land or open space?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Would the amended sphere impact the identity of any existing communities; e.g. would it conflict with existing postal zones, school, library, sewer, water, census, fire, parks and recreation boundaries?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Are there any natural or made-made obstructions that would impact where services can reasonably be extended or should otherwise be used as a logical sphere boundary?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: None of the recommended sphere amendments involves agricultural or open-space lands.



Hutchinson Road 2017 Slide, Summit

2. NEED FOR PUBLIC FACILITIES AND SERVICES

The present and probable need for public facilities and services in the area.

	YES	MAYBE	NO
a) Would the amended conflict with the Commission's goal to increase efficiency and conservation of resources by providing essential services within a framework of controlled growth?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Would the amended sphere expand services that could be better provided by a city or another agency?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) Would the amended sphere represent premature inducement of growth or facilitate conversion of agriculture or open space lands?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Would the amended sphere conflict with the Regional Housing Needs Allocation Plan adopted by the Association of Monterey Bay Governments (RHNA)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Are there any areas that should be removed from the sphere because existing circumstances make development unlikely, there is not sufficient demand to support it or important open space/prime agricultural land should be removed from urbanization?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) Have any agency commitments been predicated on expanding the agency's sphere such as roadway projects, shopping centers, educational facilities, economic development or acquisition of parks and open space?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) Each sphere amendment includes properties that may benefit from the road maintenance activities of each CSA. Actual benefit should be confirmed at the time of annexation.

3. CAPACITY AND ADEQUACY OF PROVIDED SERVICES

The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.

	YES	MAYBE	NO
a) Are there any issues regarding the agency's capacity to provide services in the proposed sphere territory?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Are there any issues regarding the agency's willingness and ability to extend services?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion: The recommended sphere amendments do not negatively impact the affected CSA's ability to provide road maintenance services. Adding benefitted properties to a CSA will increase CSA revenues to maintain the same road mileage.

4. SOCIAL OR ECONOMIC COMMUNITIES OF INTEREST

The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.

	YES	MAYBE	NO
a) Are there particular neighborhoods or areas that should be added or excluded from your agency's sphere because those areas function as part of your community or another community socially or economically?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) The recommended sphere amendments attempt to identify the properties that may benefit from the road maintenance activities of each CSA.

5. DISADVANTAGED UNINCORPORATED COMMUNITIES

For an update of an sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

	YES	MAYBE	NO
a) Does the subject agency provide public services related to water, sanitary sewers, or structural fire protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) If yes, does the proposed sphere exclude any nearby disadvantaged unincorporated community (80% or less of the statewide median household income) that does not already have access to public water or sanitary sewer service?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

The road CSAs do not provide the type of services for which a Disadvantaged Unincorporated Communities analysis needs to be prepared.

1) *The present and planned land uses in the area, including agricultural and open-space lands.*

Determination: The sphere amendments do not include any agricultural or open-space lands.

2) *The present and probable need for public facilities and services in the area.*

Determination: Each sphere amendment includes properties that may benefit from the road maintenance activities of each CSA. Actual benefit should be confirmed at the time of annexation.

3) *The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.*

Determination: The recommended sphere amendments do not negatively impact the affected CSA's ability to provide road maintenance services. Adding benefitted properties to a CSA will increase CSA revenues to maintain the same road mileage.

4) *The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.*

Determination: The recommended sphere amendments attempt to identify the properties that may benefit from the road maintenance activities of each CSA.

5) *For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those facilities and services of any disadvantaged unincorporated communities within the existing sphere.*

Determination: The road CSAs do not provide the type of services for which a Disadvantaged Unincorporated Communities analysis needs to be prepared.

HOW TO FORM A COUNTY SERVICE AREA

Formation Process

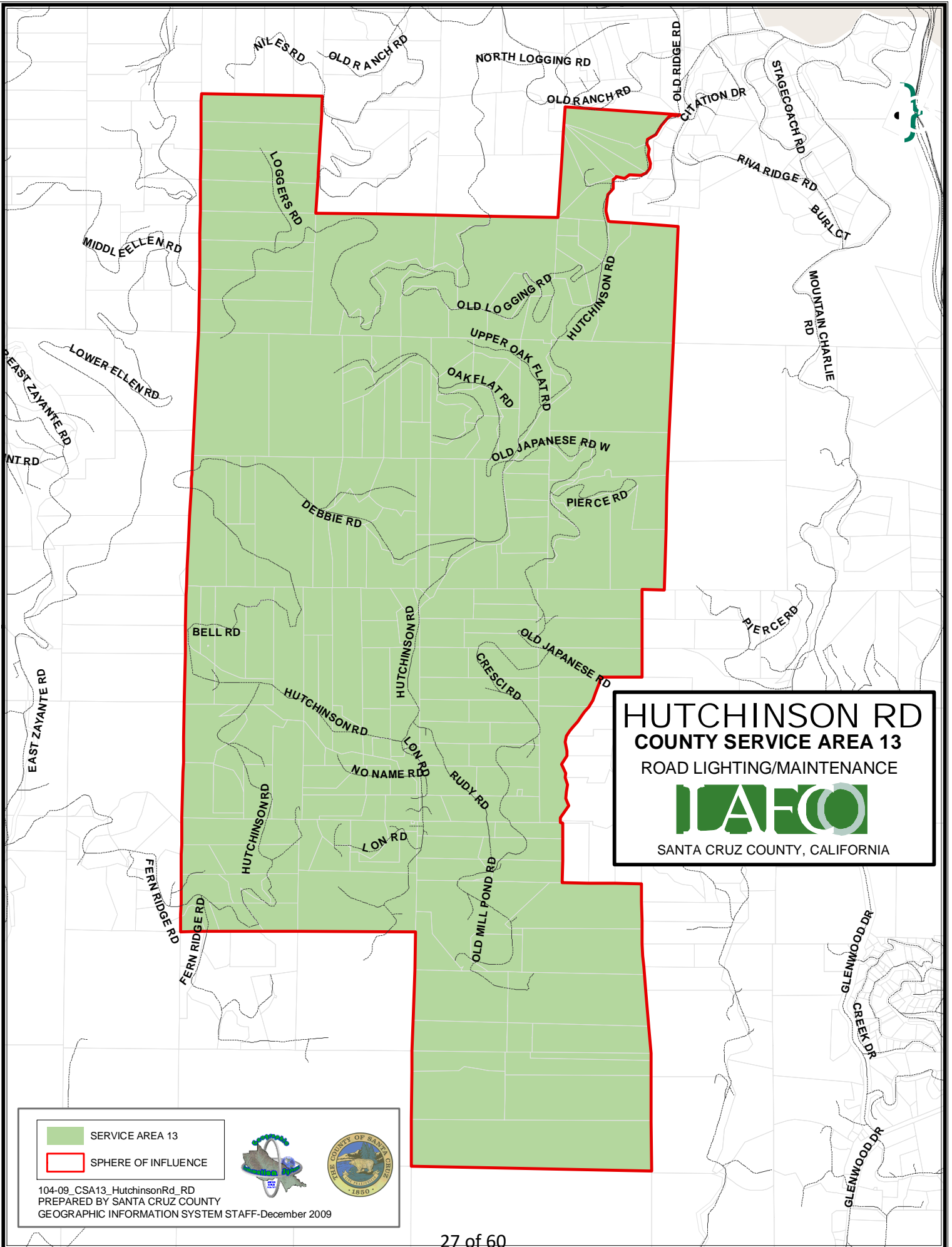
1. Talk along the road
2. Get notice of intent to circulate with LAFCO staff
3. File notice of intent to circulate with LAFCO staff
4. Get sample formation petition from LAFCO staff
5. Get signatures on formation petition, and raise funds for LAFCO formation process and County road benefit assessment election
 - Signature requirements and recommendations
 - Costs
6. LAFCO staff prepares study and notices landowners
7. Noticed public hearing in front of LAFCO Commission
 - LAFCO can approve, amend and approve, or deny
8. If approved by LAFCO Commission, LAFCO staff notices protest hearing
 - What happens based upon protest
9. If gets green light after protest hearing, LAFCO forwards to Board of Supervisors to conduct benefit assessment election
10. Public Works staff conducts benefit assessment election
 - Formula from road representatives, % needed
11. Based upon result of benefit election, the Board of Supervisors either terminates proceedings or forwards paperwork to LAFCO staff
12. LAFCO staff records CSA with County Recorder and State Board of Equalization

After Formation

13. County staff submits benefit assessment to tax collector to appear on the next tax roll
14. County Public Works Department staff works with road representatives to prepare budget for public hearing during spring county budget hearings
15. Board of Supervisors adopts budget. Budget includes debt payments, cash maintenance activities, and administrative overhead
16. County Public Works Department administers payment within framework of adopted budget, and state Laws
17. Budget process is repeated annually
18. Benefit assessment does not require any action annually. Can be lowered if all debts are eliminated, cannot be increased expect through another election



ROAD CSA MAPS

All CSA maps can be found at: <http://www.santacruzlafco.org/area-maps/>



HUTCHINSON RD
COUNTY SERVICE AREA 13
 ROAD LIGHTING/MAINTENANCE

 SANTA CRUZ COUNTY, CALIFORNIA

-  SERVICE AREA 13
-  SPHERE OF INFLUENCE

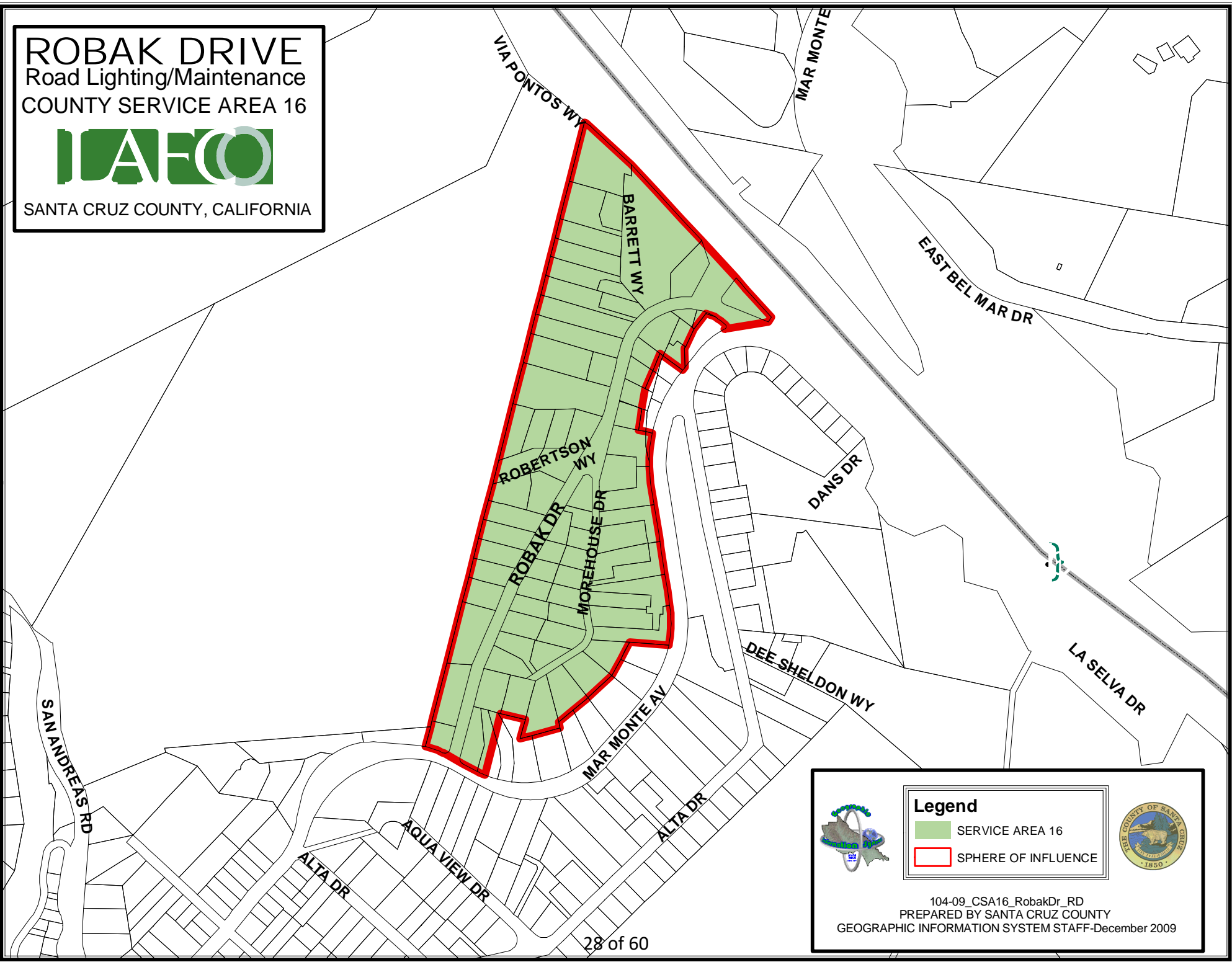



104-09_CSA13_HutchinsonRd_RD
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 GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



ROBAK DRIVE
Road Lighting/Maintenance
COUNTY SERVICE AREA 16




SANTA CRUZ COUNTY, CALIFORNIA



 **Legend**

-  SERVICE AREA 16
-  SPHERE OF INFLUENCE

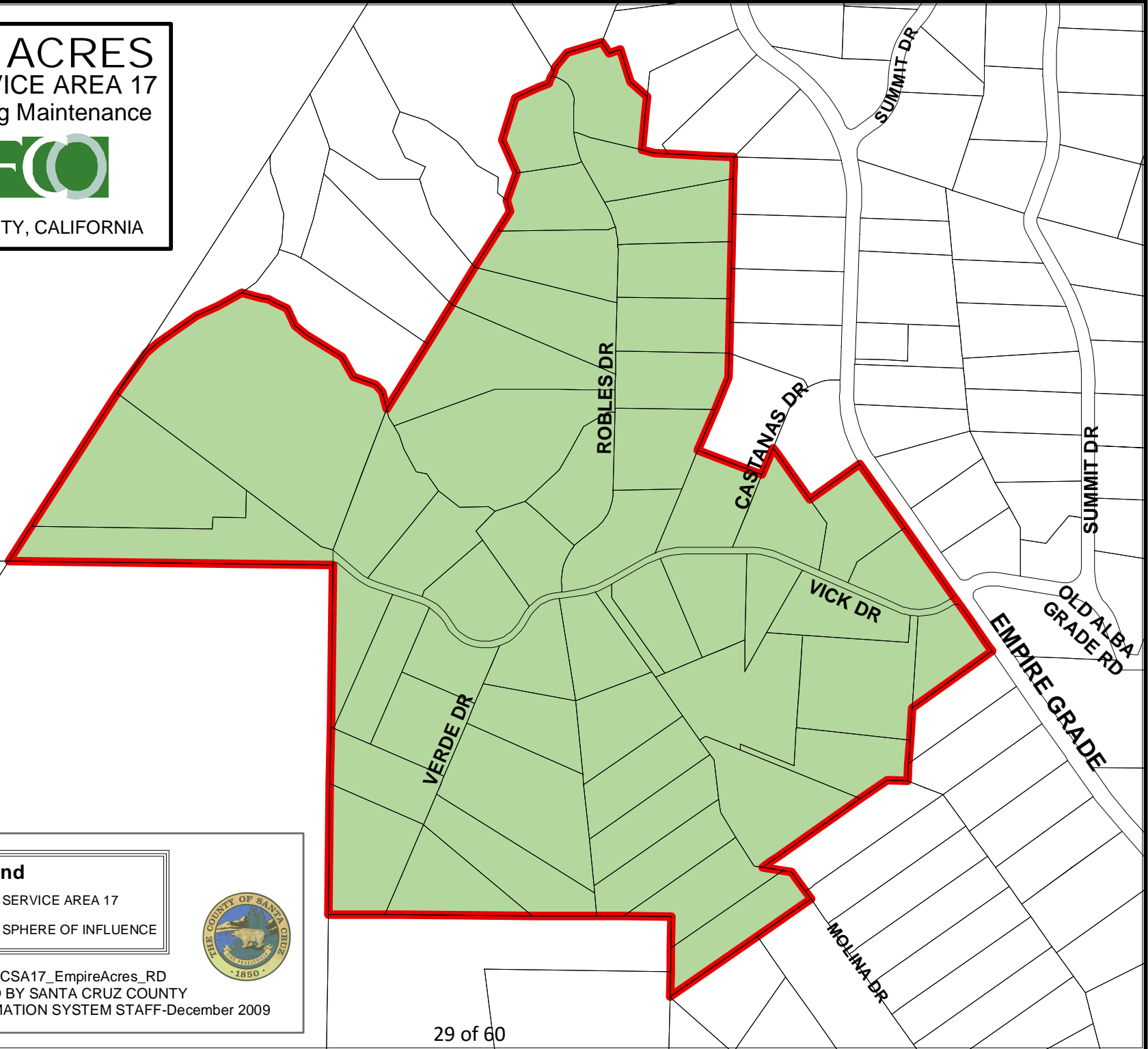


104-09_CSA16_RobakDr_RD
PREPARED BY SANTA CRUZ COUNTY
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EMPIRE ACRES
COUNTY SERVICE AREA 17
Road and Lighting Maintenance



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 17
- SPHERE OF INFLUENCE



104-09_CSA17_EmpireAcres_RD
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GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

WHITEHOUSE CANYON

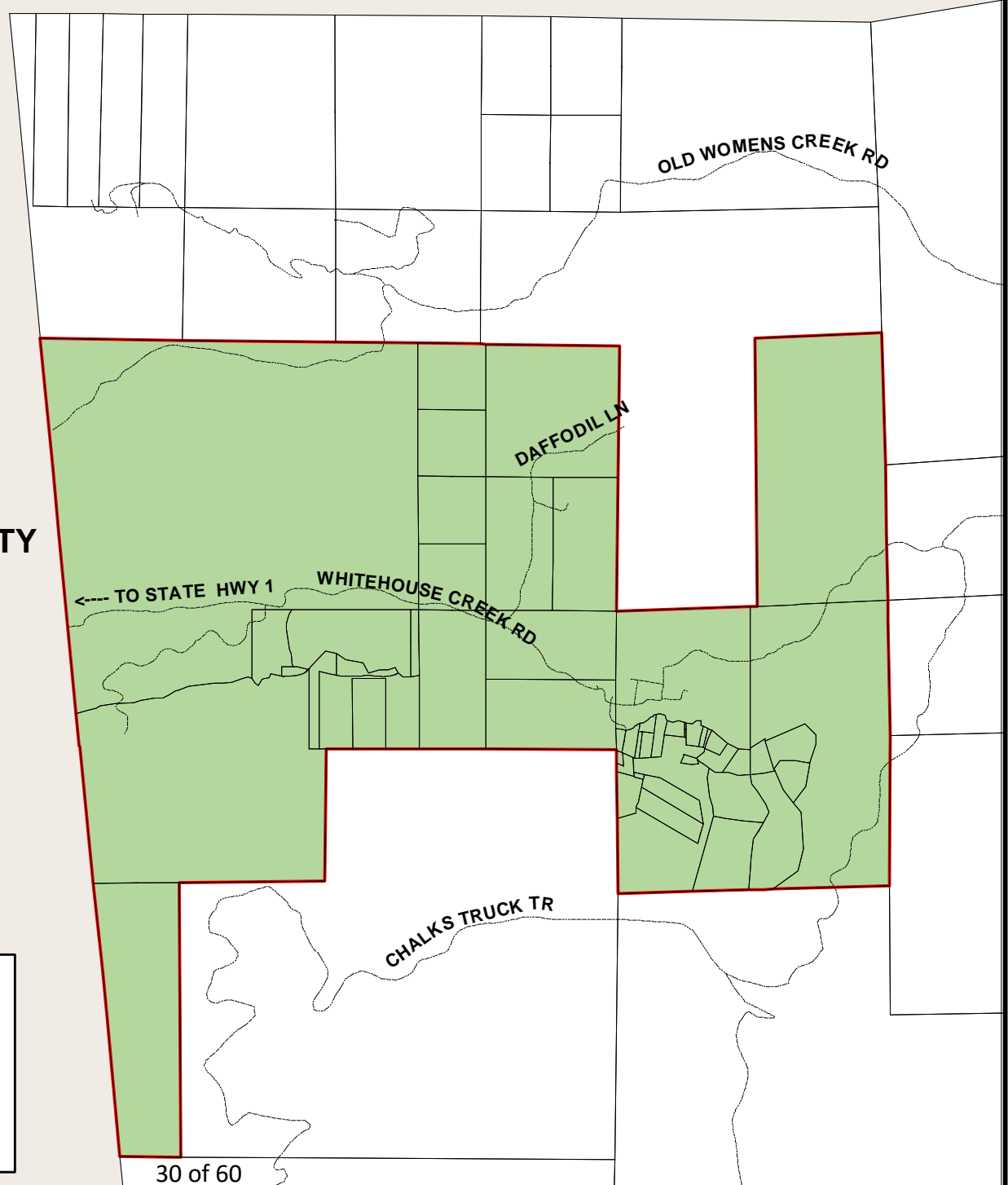
COUNTY SERVICE AREA 18
ROAD LIGHTING/MAINTENANCE





SANTA CRUZ COUNTY, CALIFORNIA

SAN MATEO COUNTY

SAN MATEO COUNTY



Legend

-  SERVICE AREA 18
-  SPHERE OF INFLUENCE

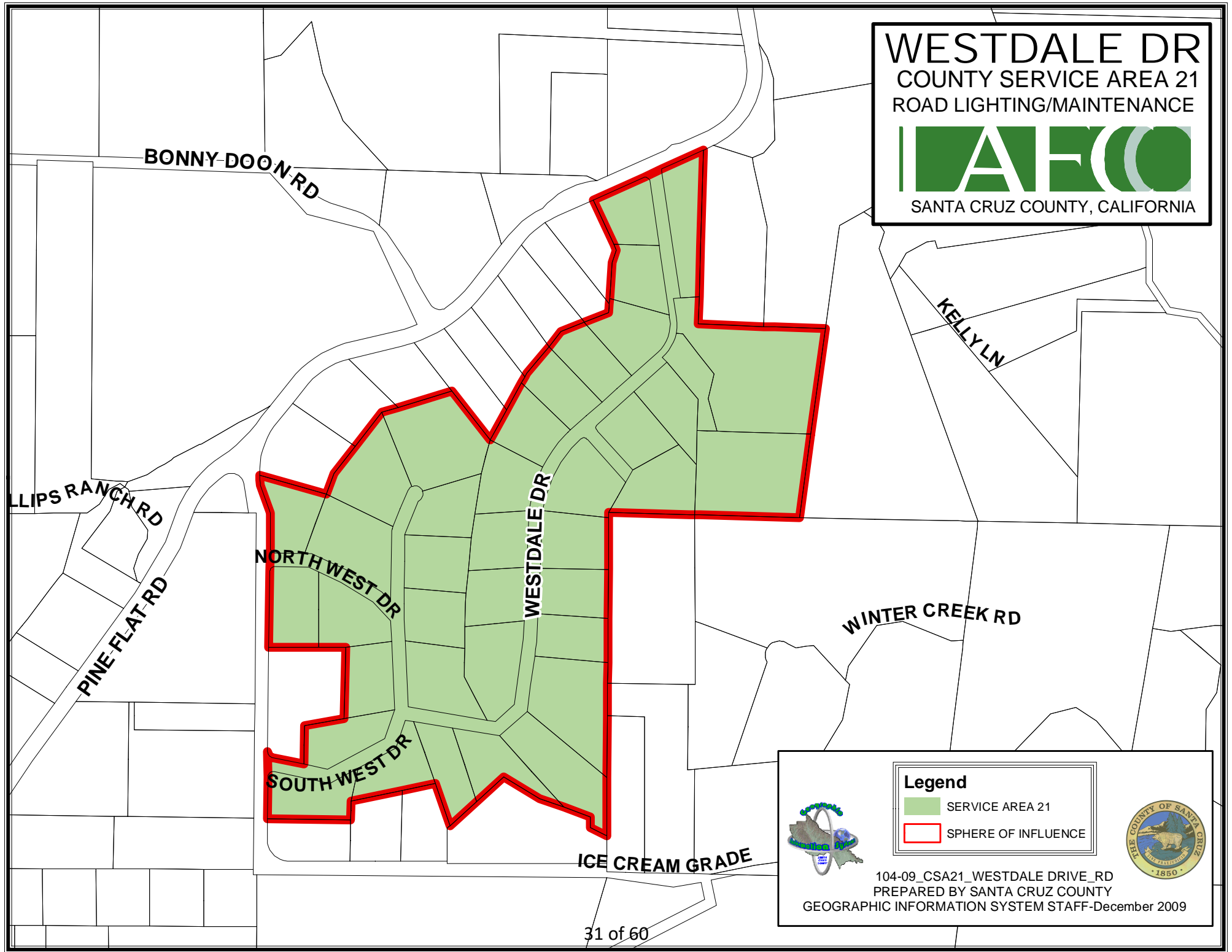


104-09_CSA18_WhitehouseCanyon_RD
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WESTDALE DR
 COUNTY SERVICE AREA 21
 ROAD LIGHTING/MAINTENANCE





SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 21
-  SPHERE OF INFLUENCE

104-09_CSA21_WESTDALE DRIVE_RD
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KELLY HILL
COUNTY SERVICE AREA 22
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA

BEAR CANYON RD

BEAR CREEK RD



BEAR CREEK WY

HIDDEN SPRINGS LN

BEAR CREEK RD

MUSTANG MESA

Legend

-  SERVICE AREA 22
-  SPHERE OF INFLUENCE

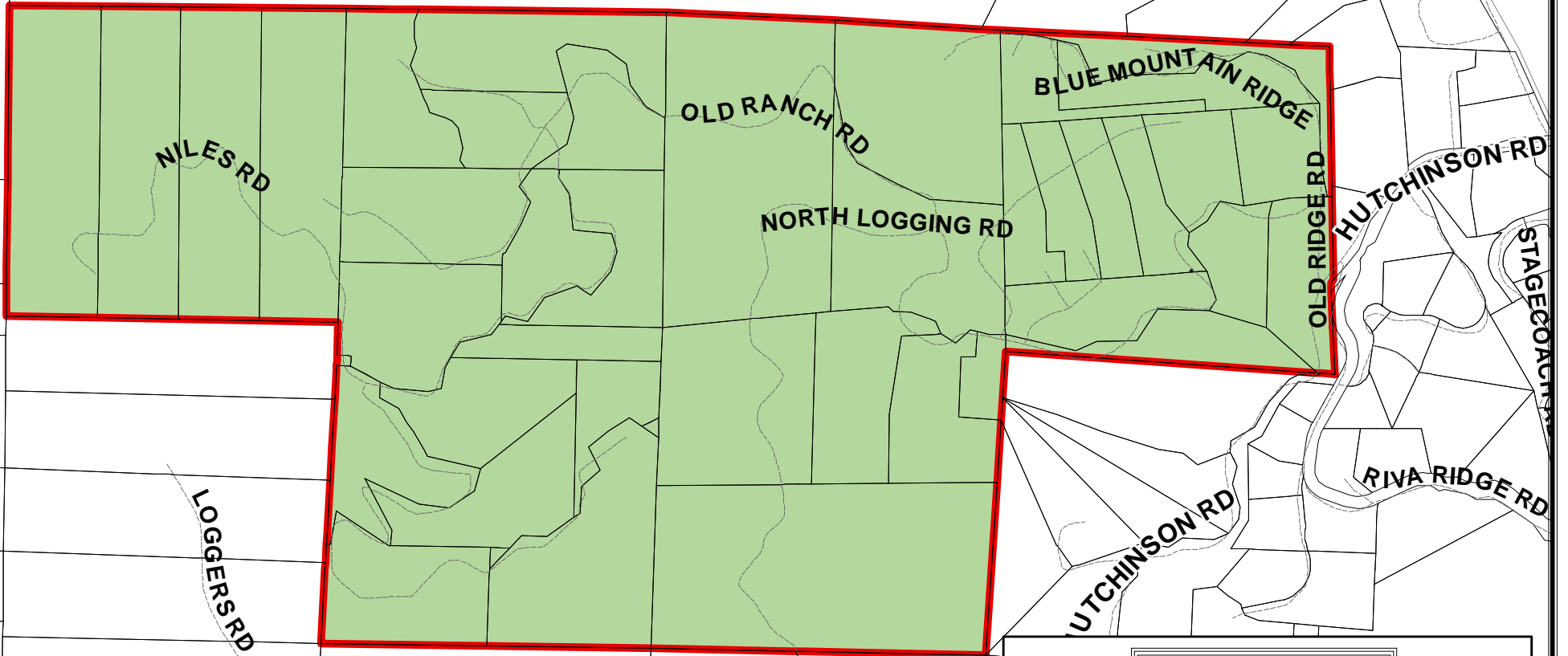


104-09_CSA22_KellyHill_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

OLD RANCH ROAD
COUNTY SERVICE AREA 23
ROAD LIGHTING/MAINTENANCE




SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 23
- SPHERE OF INFLUENCE

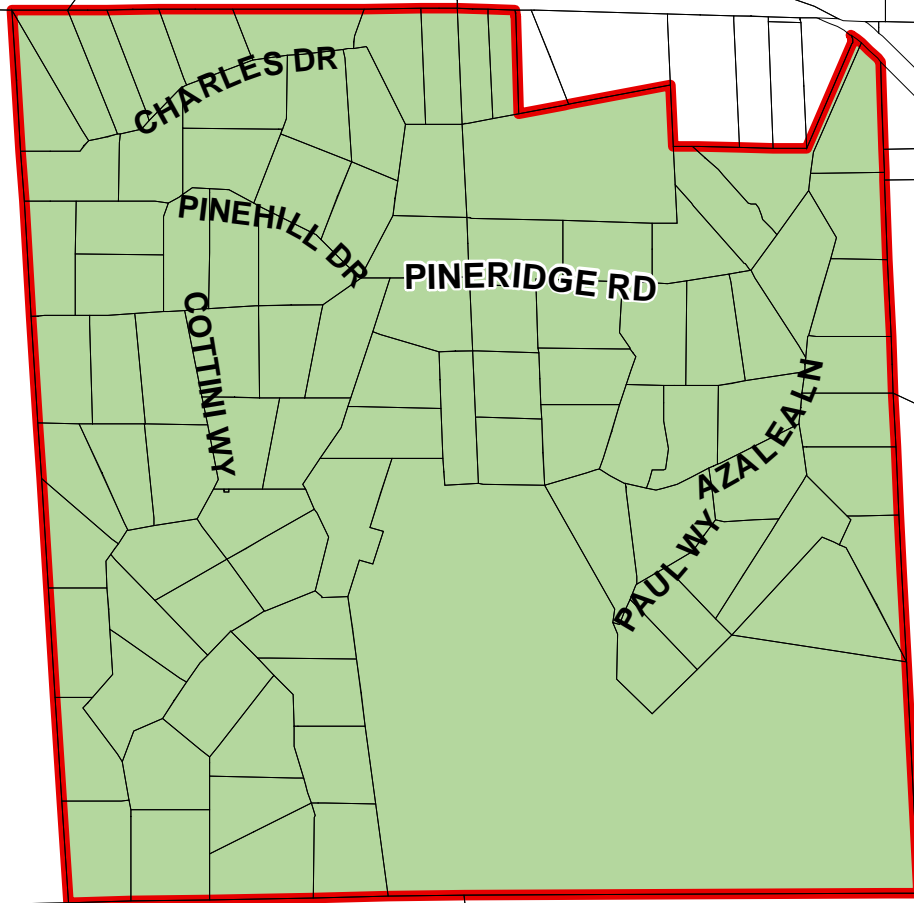
104-09_CSA23_OldRanchRd_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009





PINERIDGE ROAD
COUNTY SERVICE AREA 24
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 24
-  SPHERE OF INFLUENCE

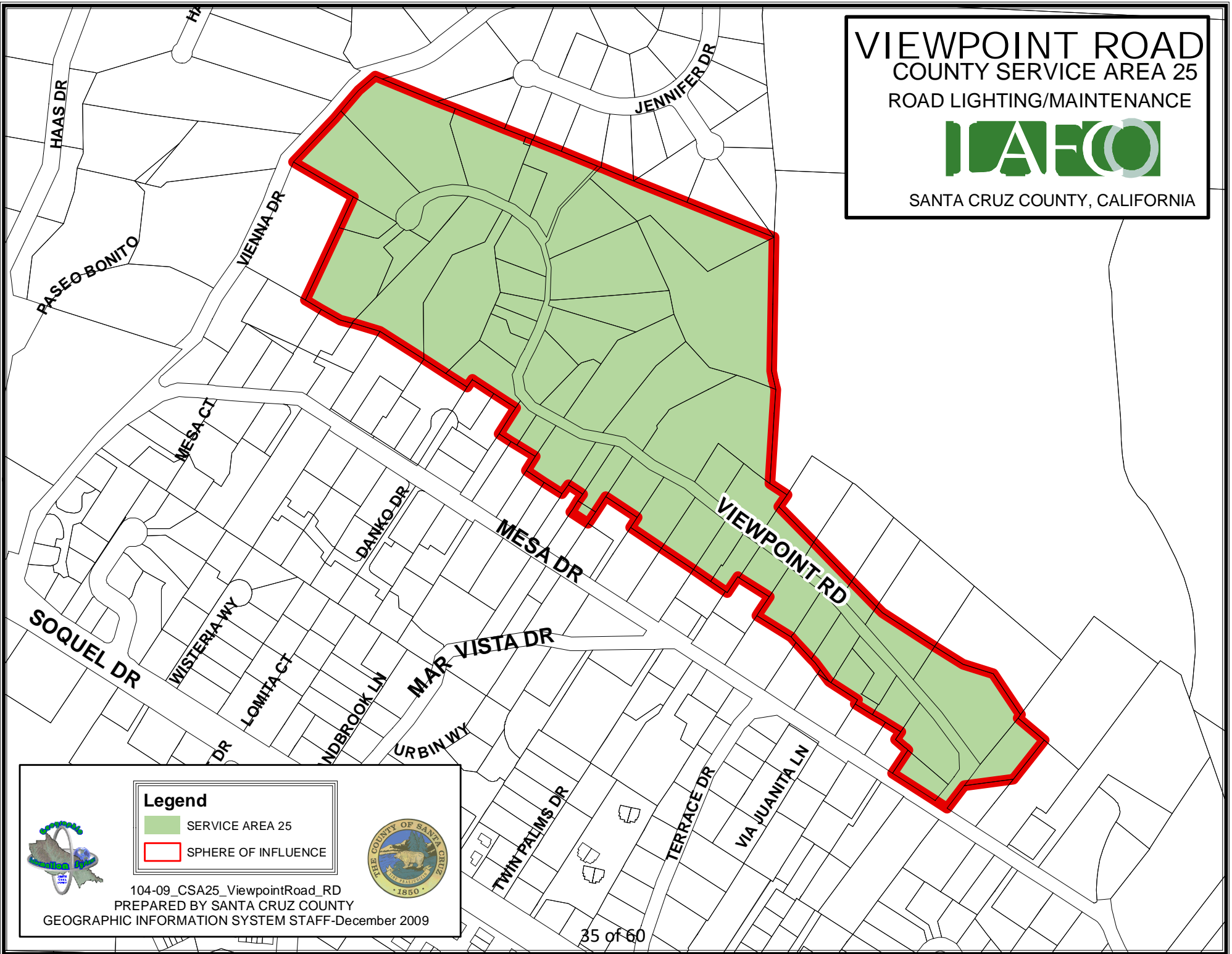


104-09_CSA24_PineridgeRoad_RD
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GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



VIEWPOINT ROAD
COUNTY SERVICE AREA 25
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 25
-  SPHERE OF INFLUENCE

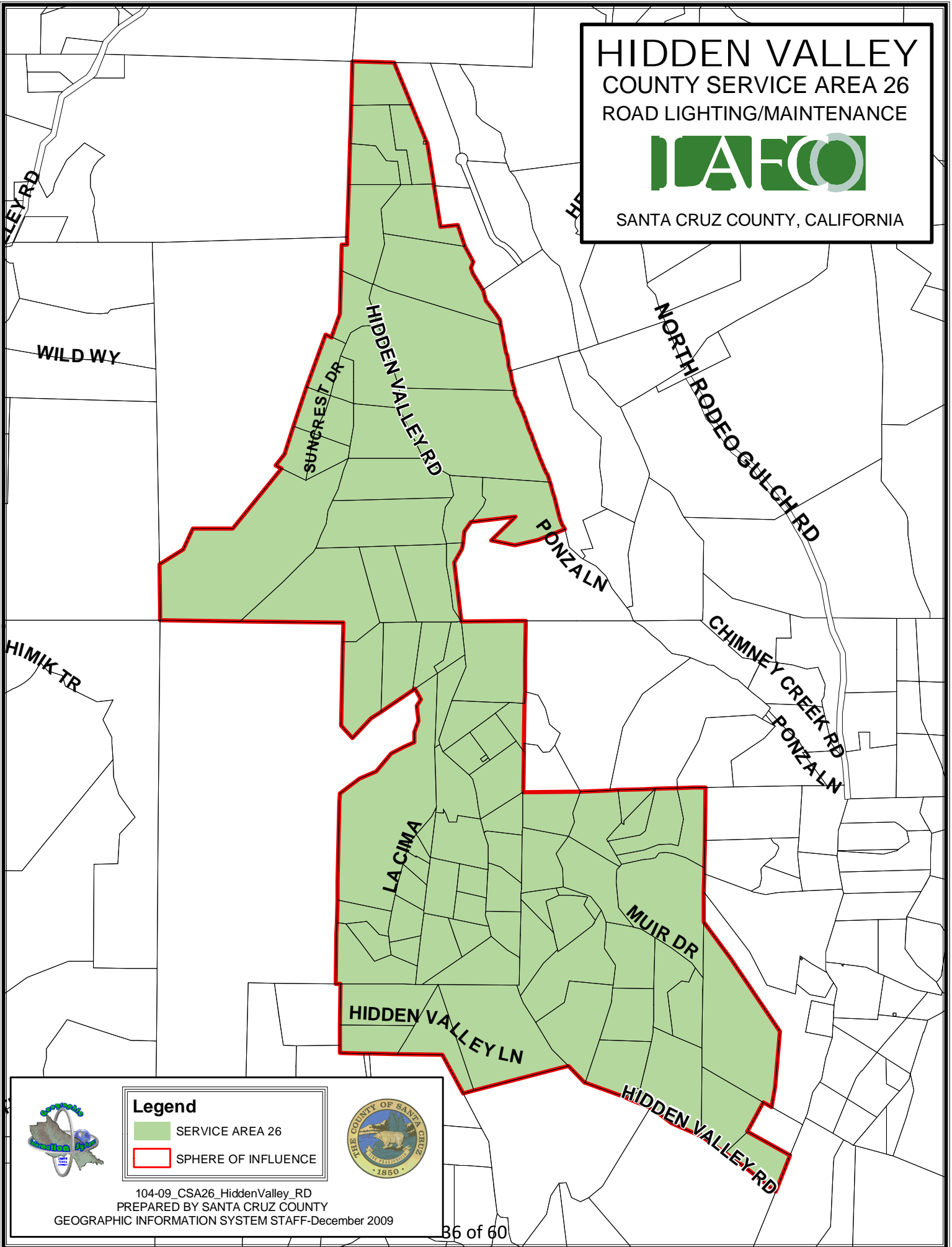


104-09_CSA25_ViewpointRoad_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

HIDDEN VALLEY COUNTY SERVICE AREA 26 ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 26
- SPHERE OF INFLUENCE

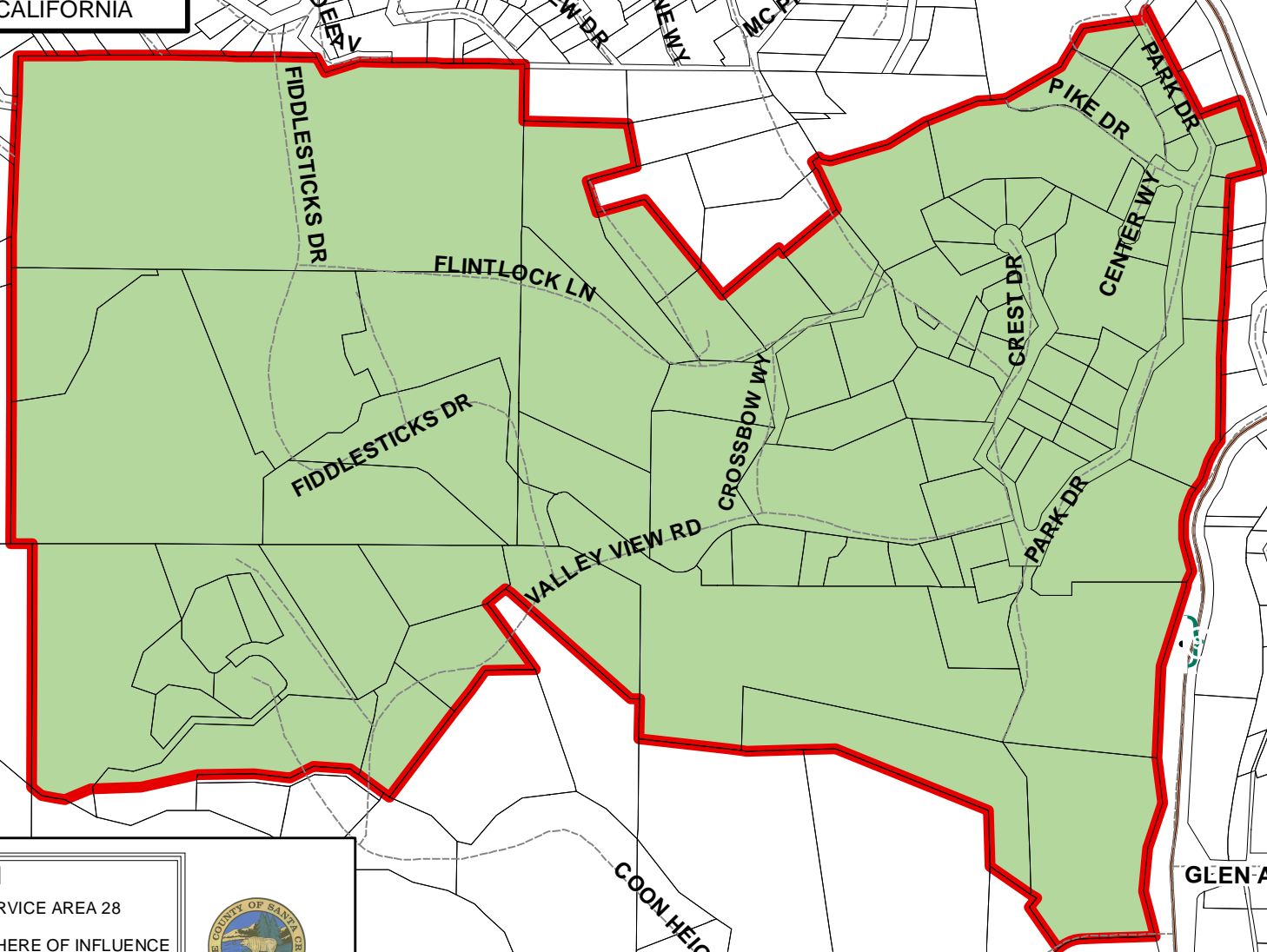


104-09_CSA26_HiddenValley_RD
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LOMOND TERRACE
COUNTY SERVICE AREA 28
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 28
-  SPHERE OF INFLUENCE

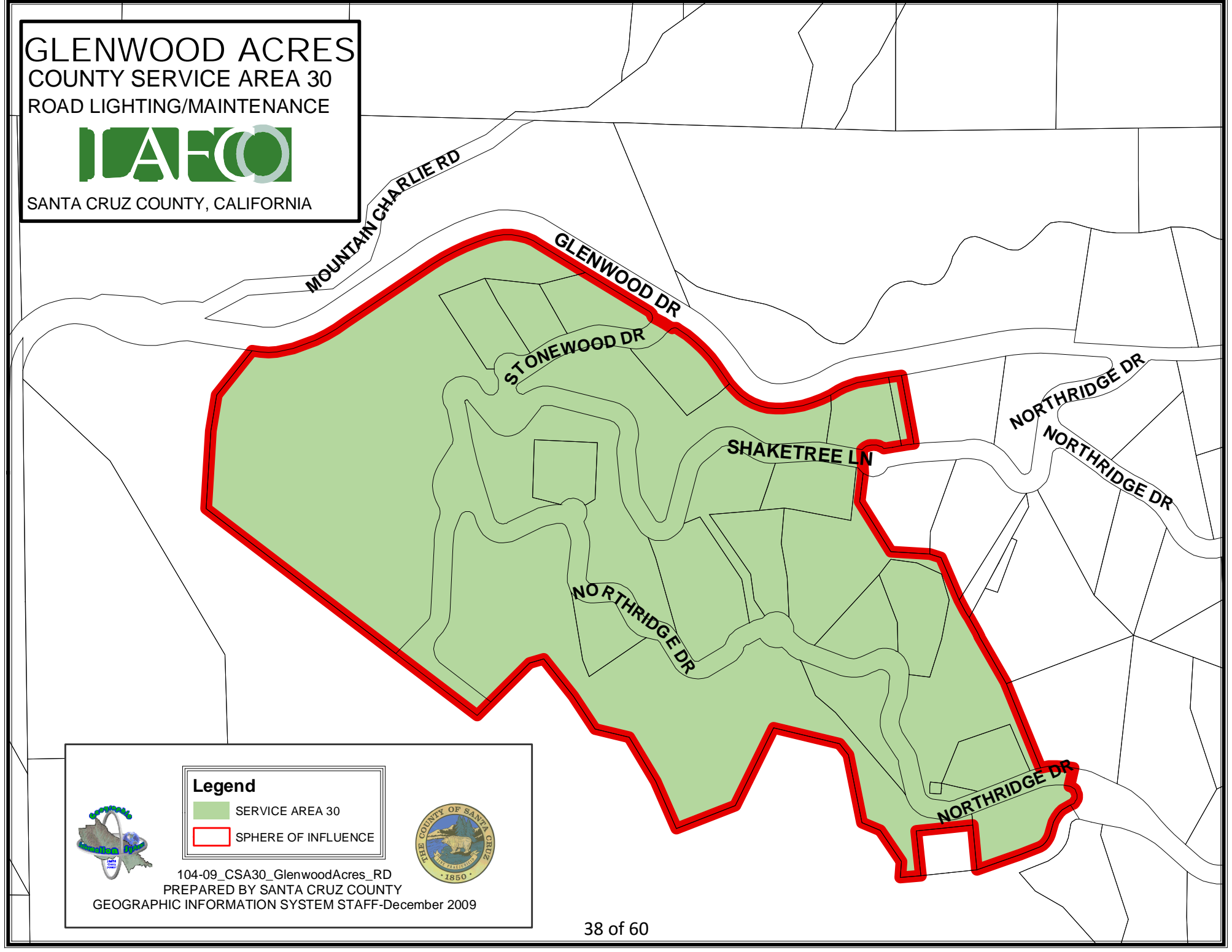


104-09_CSA28_LomondTerrace_RD
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GLENWOOD ACRES
COUNTY SERVICE AREA 30
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 30
- SPHERE OF INFLUENCE

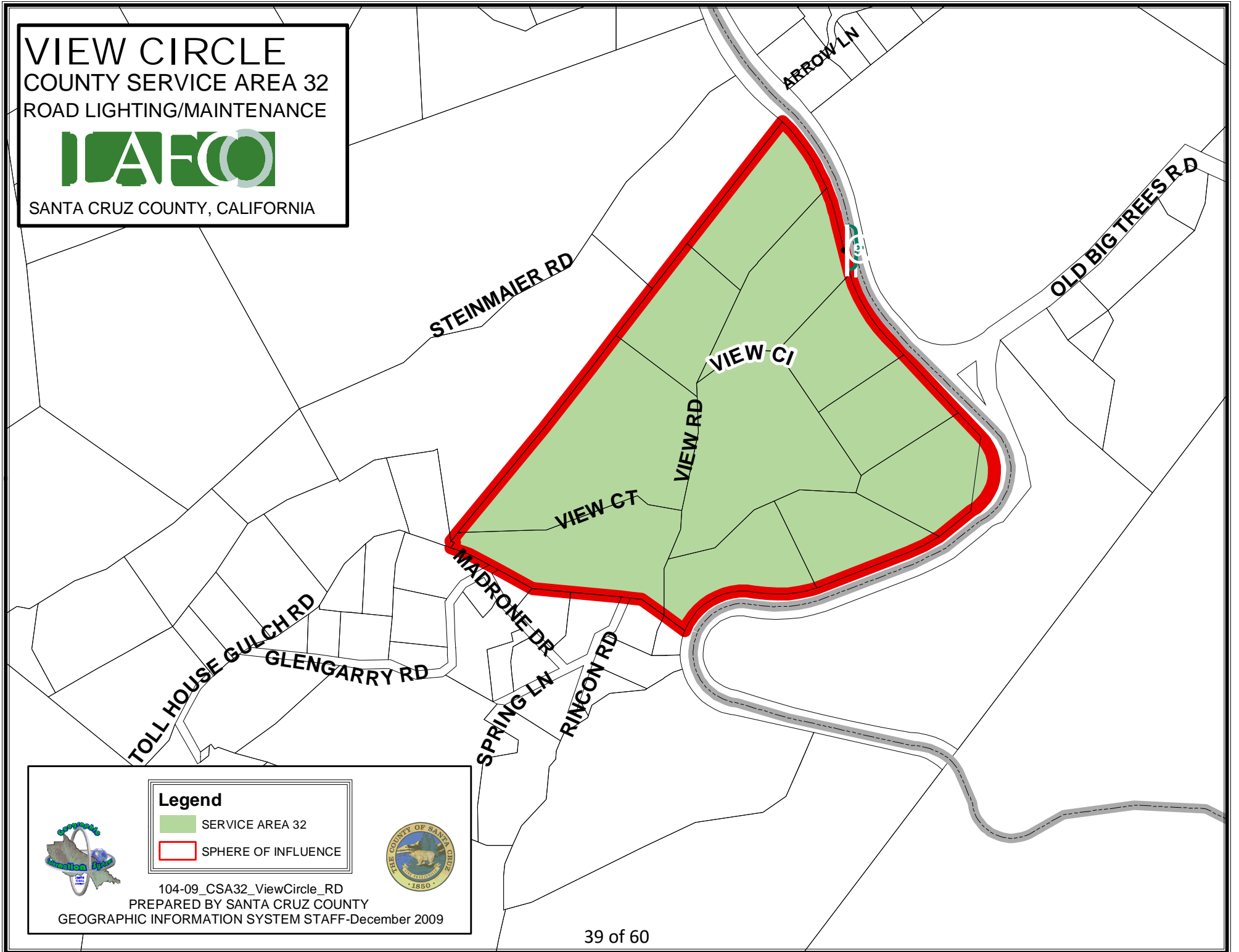


104-09_CSA30_GlenwoodAcres_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



VIEW CIRCLE
COUNTY SERVICE AREA 32
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 32
-  SPHERE OF INFLUENCE



104-09_CSA32_ViewCircle_RD
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GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

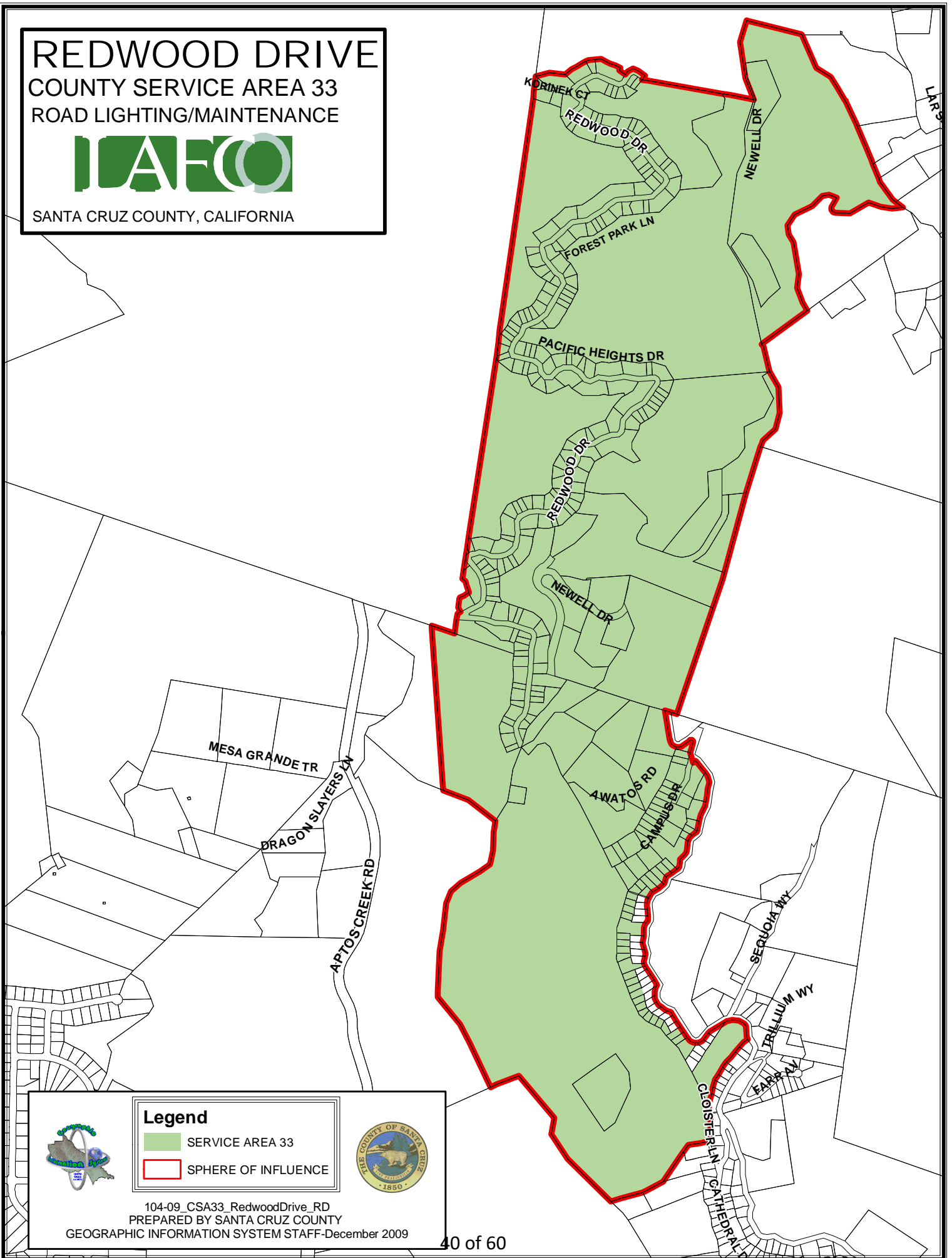
REDWOOD DRIVE

COUNTY SERVICE AREA 33



ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 33
-  SPHERE OF INFLUENCE

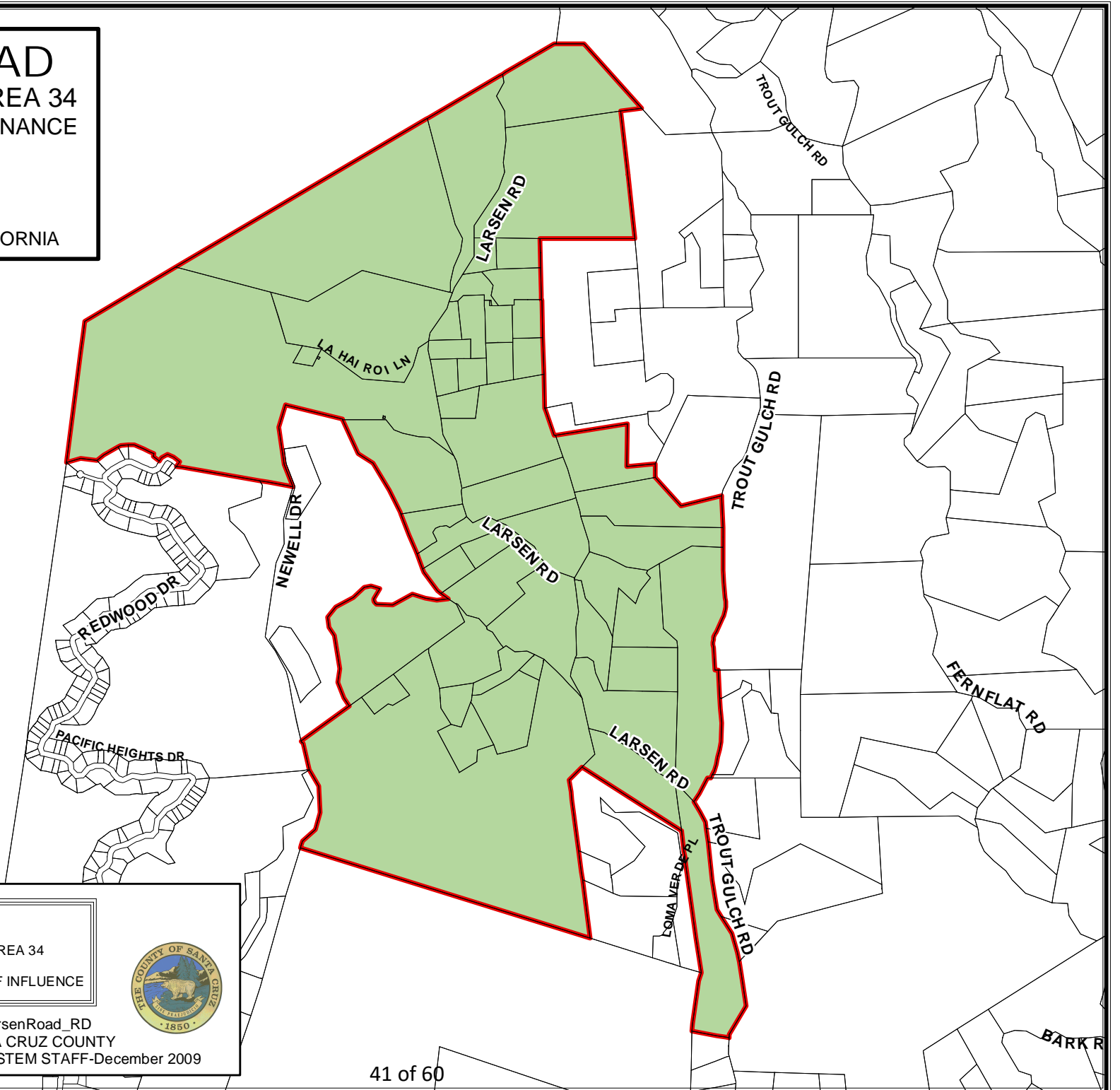


104-09_CSA33_RedwoodDrive_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



LARSEN ROAD
COUNTY SERVICE AREA 34
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 34
-  SPHERE OF INFLUENCE



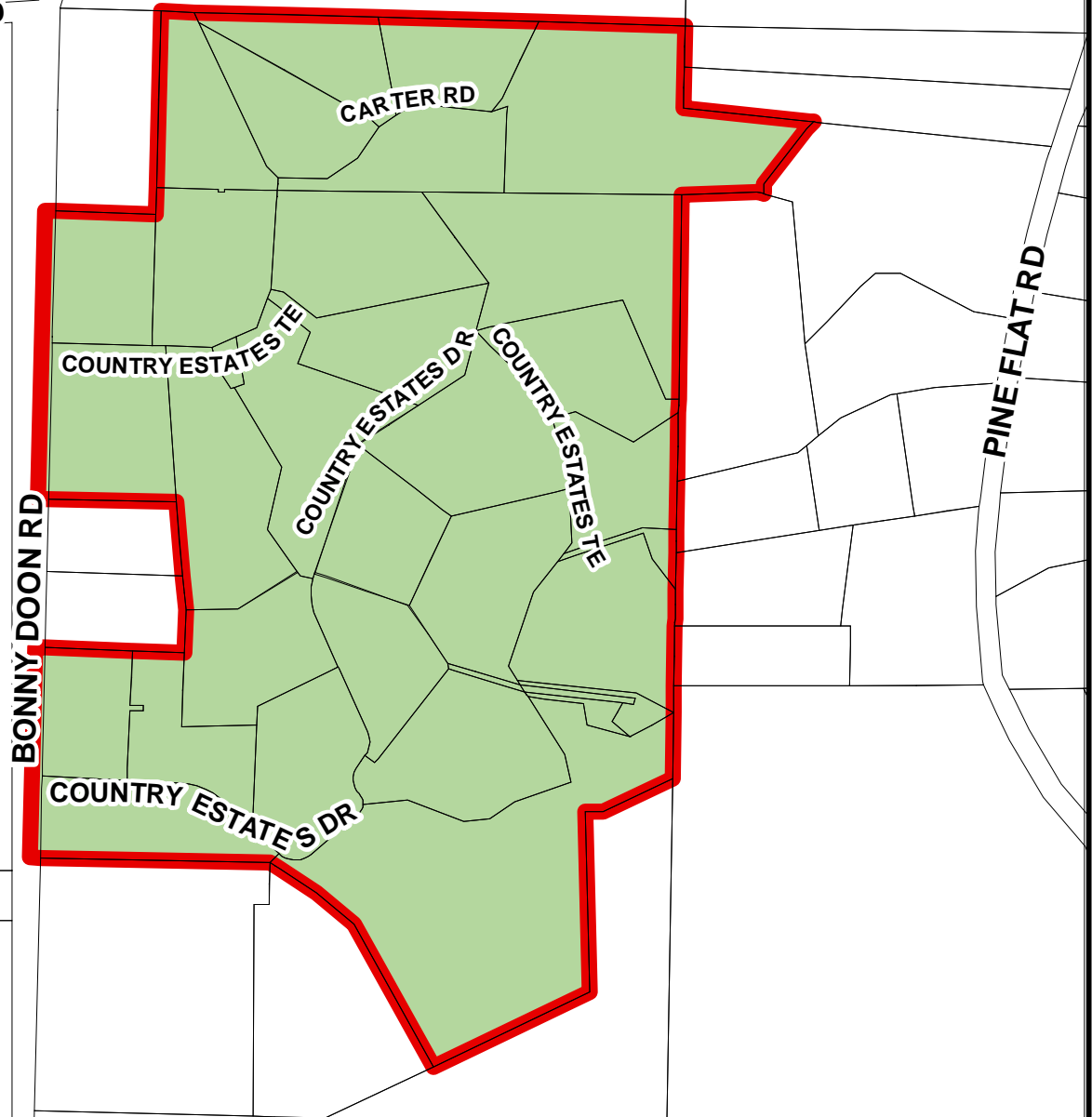
104-09_CSA34_LarsenRoad_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

COUNTRY ESTATES
COUNTY SERVICE AREA 35
ROAD LIGHTING/MAINTENANCE





SANTA CRUZ COUNTY, CALIFORNIA

THAYER RD



Legend

-  SERVICE AREA 35
-  SPHERE OF INFLUENCE

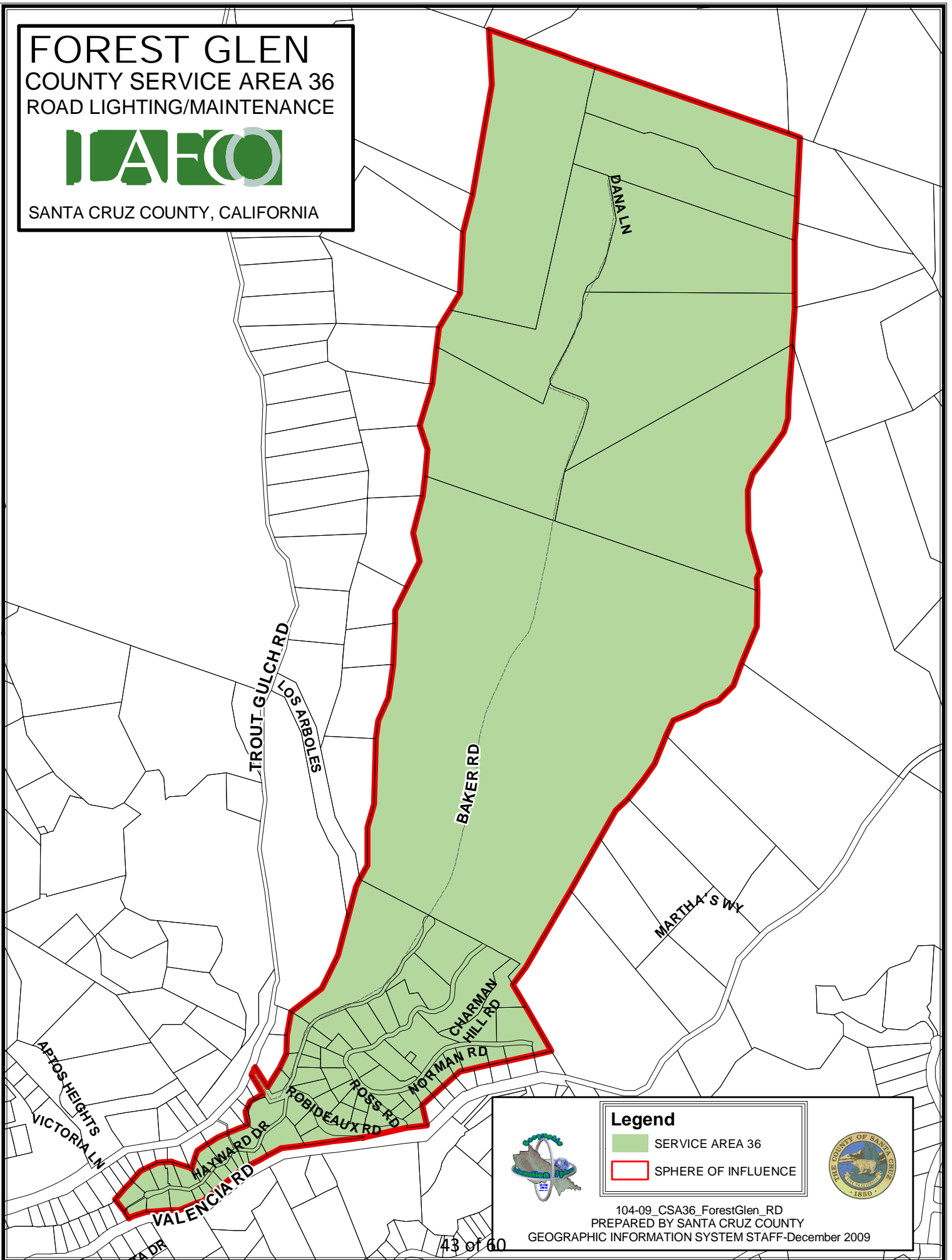


104-09_CSA35_CountryEstates_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

FOREST GLEN
COUNTY SERVICE AREA 36
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 36
-  SPHERE OF INFLUENCE

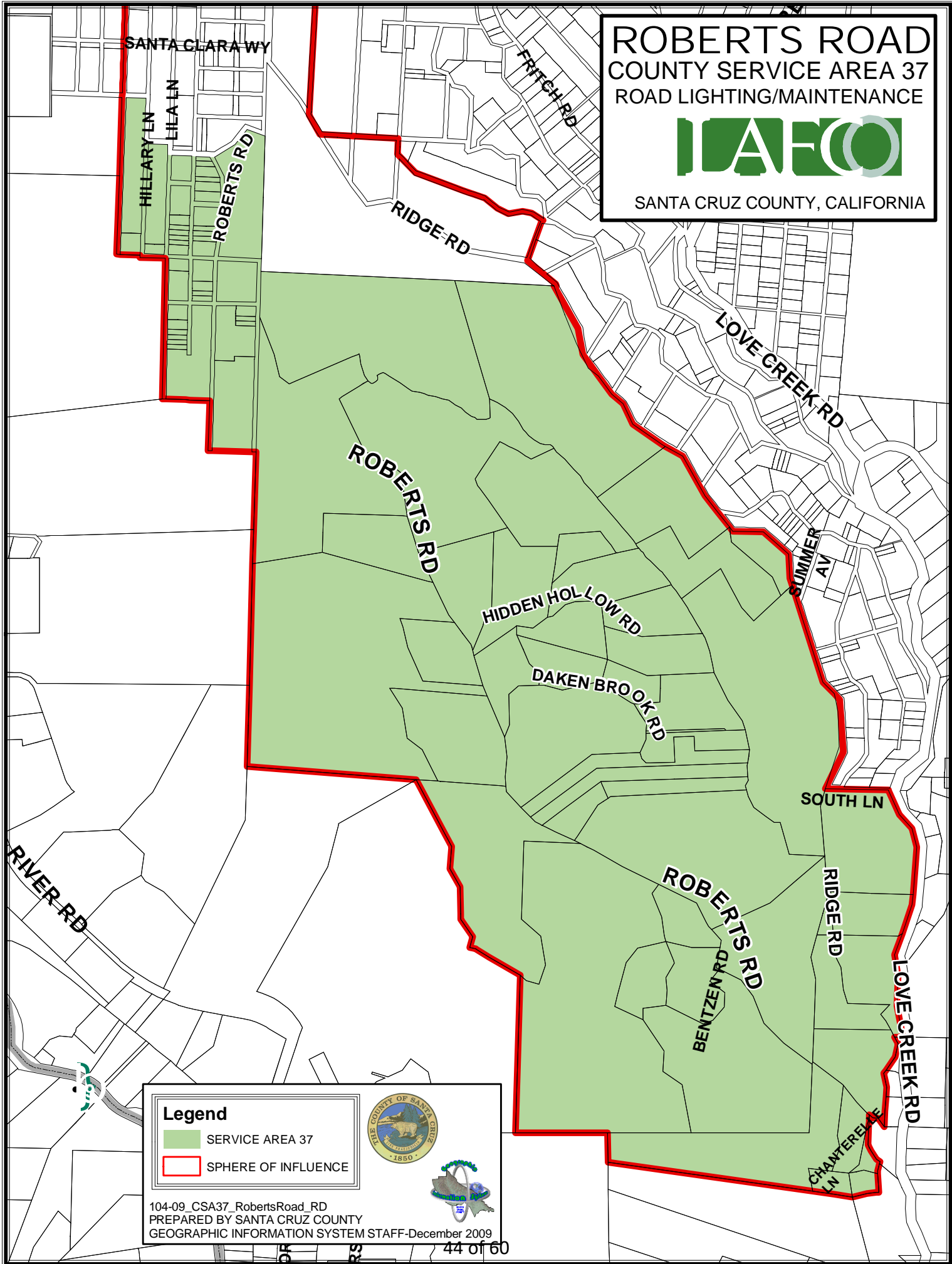


104-09_CSA36_ForestGlen_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

ROBERTS ROAD
COUNTY SERVICE AREA 37
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 37
- SPHERE OF INFLUENCE



104-09_CSA37_RobertsRoad_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

REED STREET
COUNTY SERVICE AREA 39
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 39
- SPHERE OF INFLUENCE



104-09_CSA39_ReedStreet_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

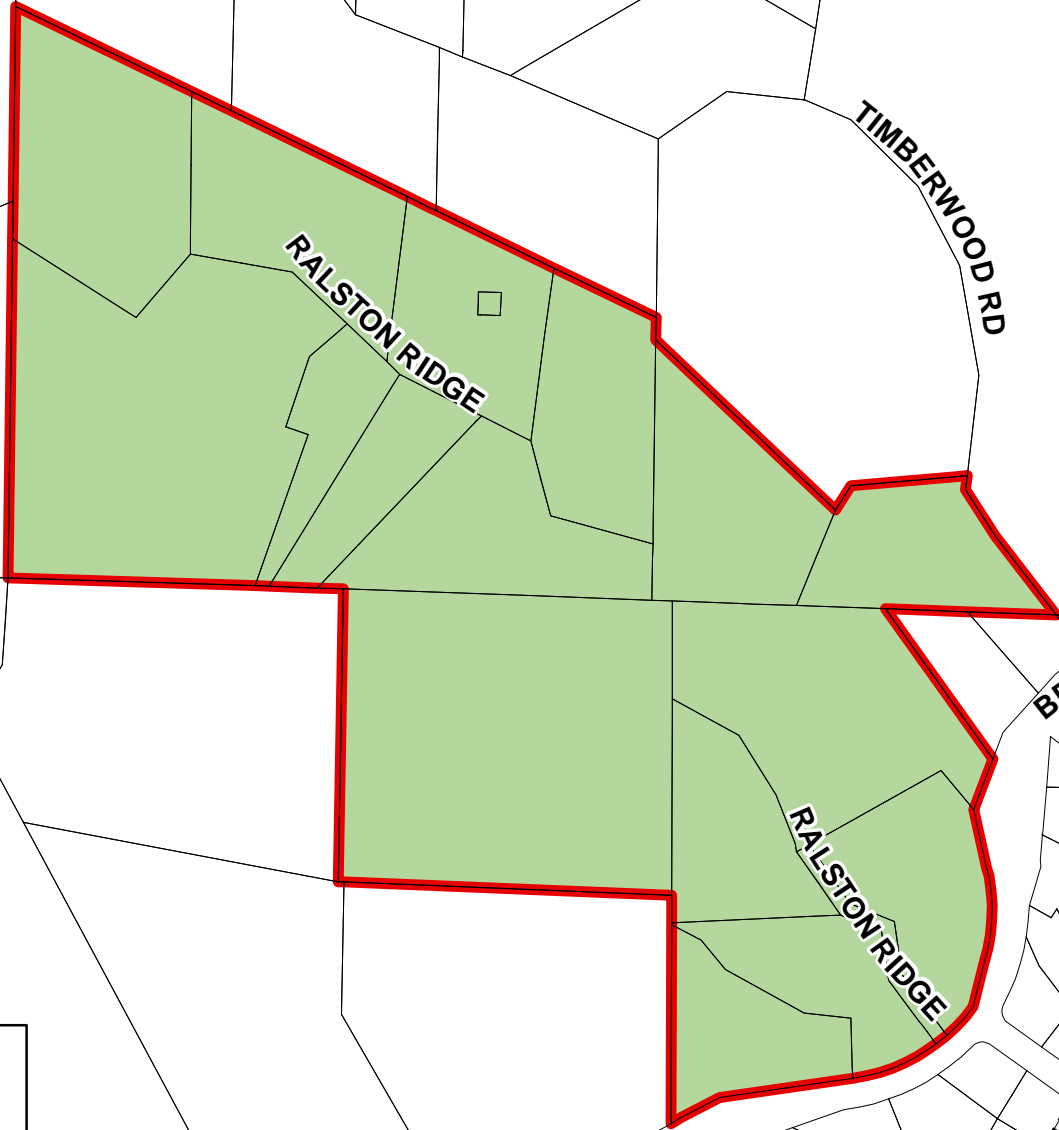
CLEAR CREEK RD
14 of 60

RALSTON RIDGE
COUNTY SERVICE AREA 40
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA

HOPKINS GULCH RD



Legend

- SERVICE AREA 40
- SPHERE OF INFLUENCE

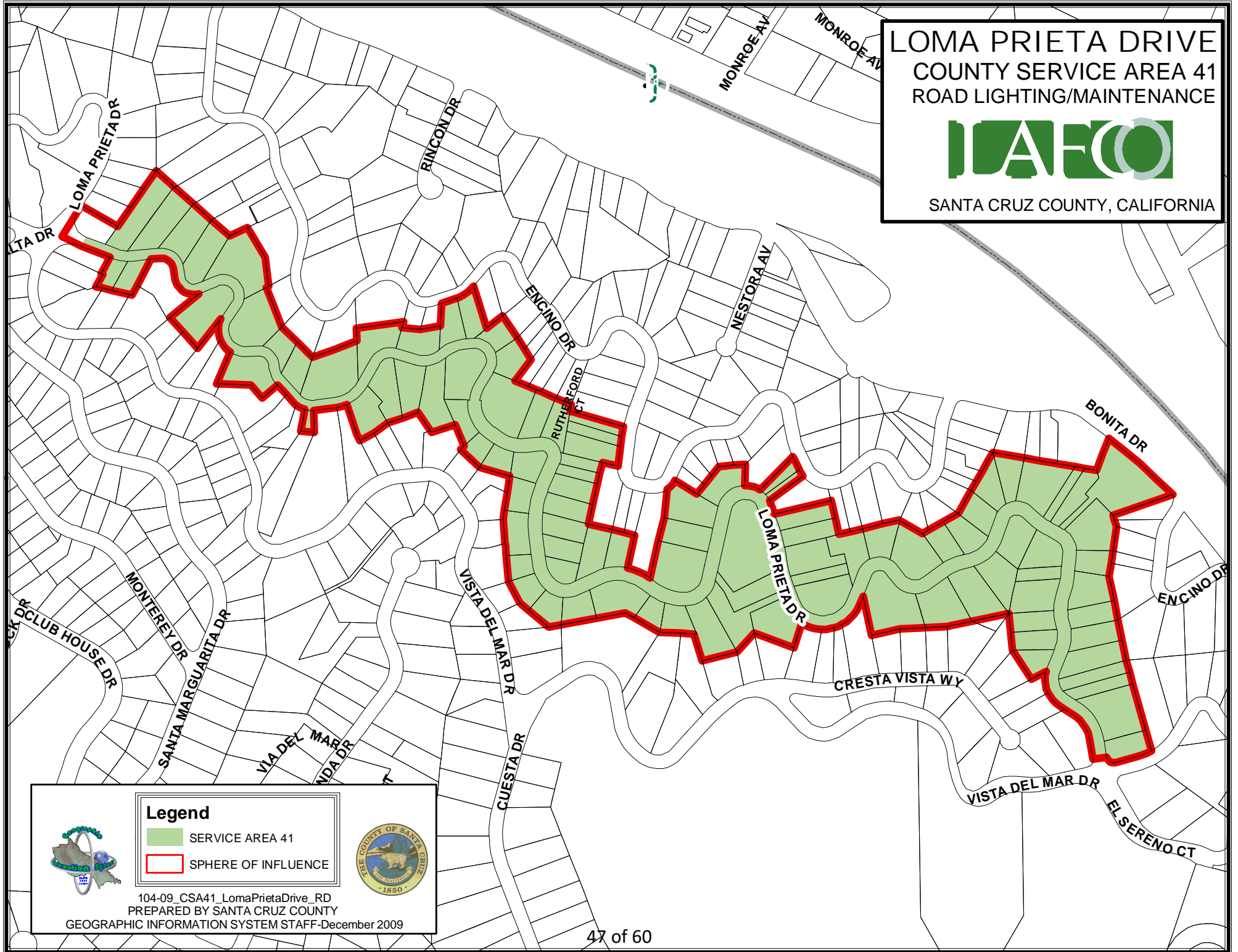


104-09_CSA40_RalstonRidge_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



LOMA PRIETA DRIVE
COUNTY SERVICE AREA 41
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 41
-  SPHERE OF INFLUENCE

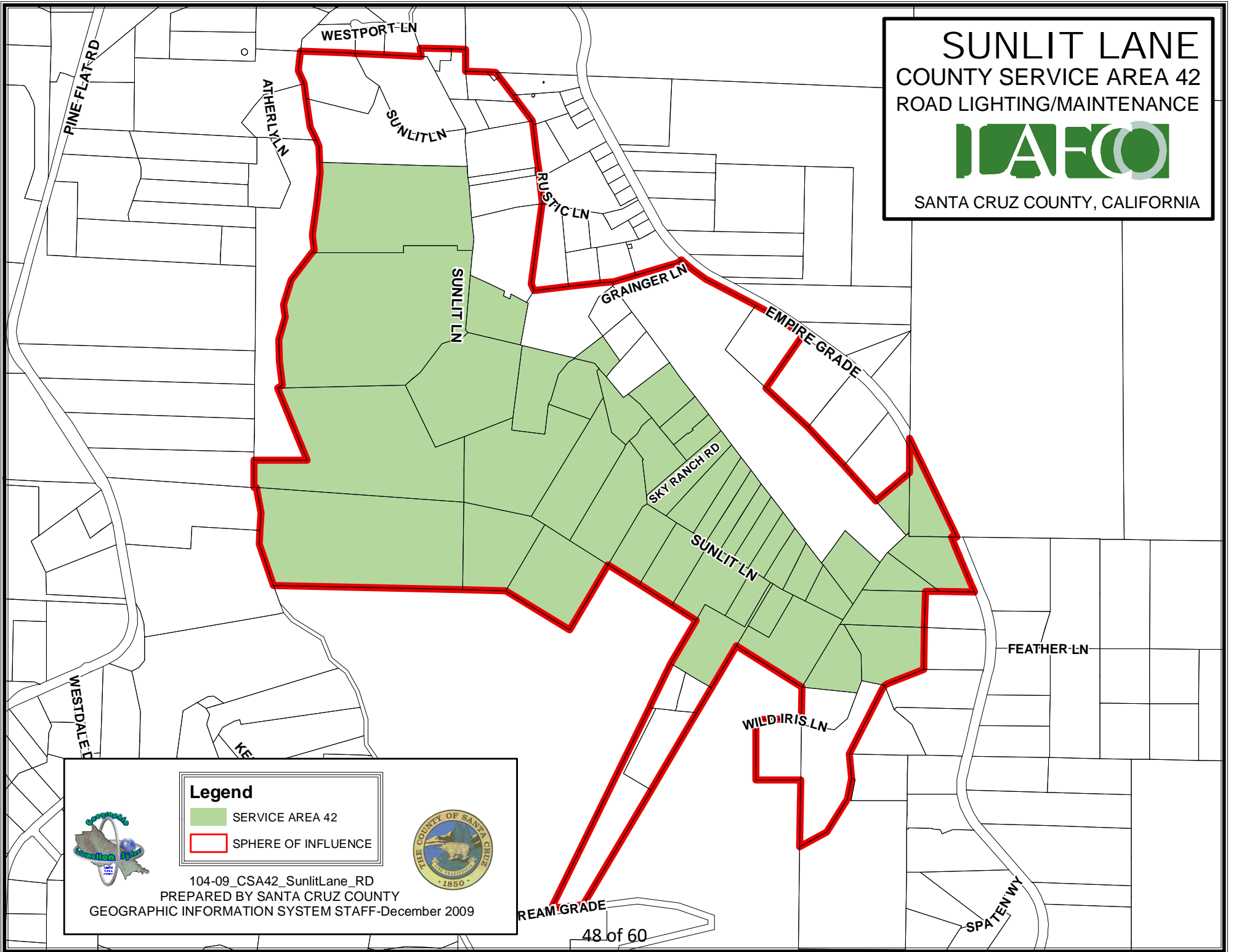


104-09_CSA41_LomaPrietaDrive_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

SUNLIT LANE
COUNTY SERVICE AREA 42
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 42
- SPHERE OF INFLUENCE

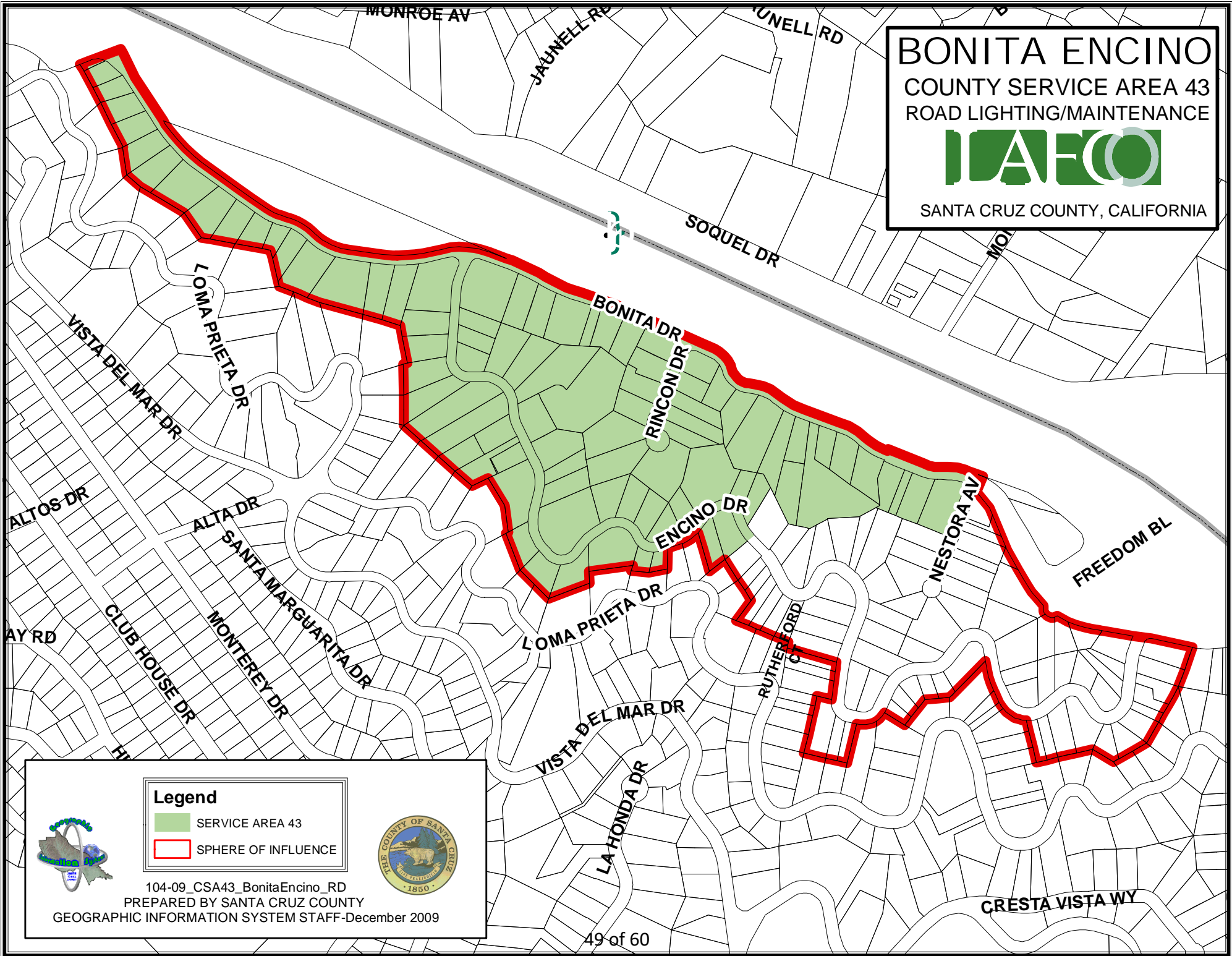



104-09_CSA42_SunlitLane_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

BONITA ENCINO
 COUNTY SERVICE AREA 43
 ROAD LIGHTING/MAINTENANCE




SANTA CRUZ COUNTY, CALIFORNIA

Legend

- SERVICE AREA 43
- SPHERE OF INFLUENCE

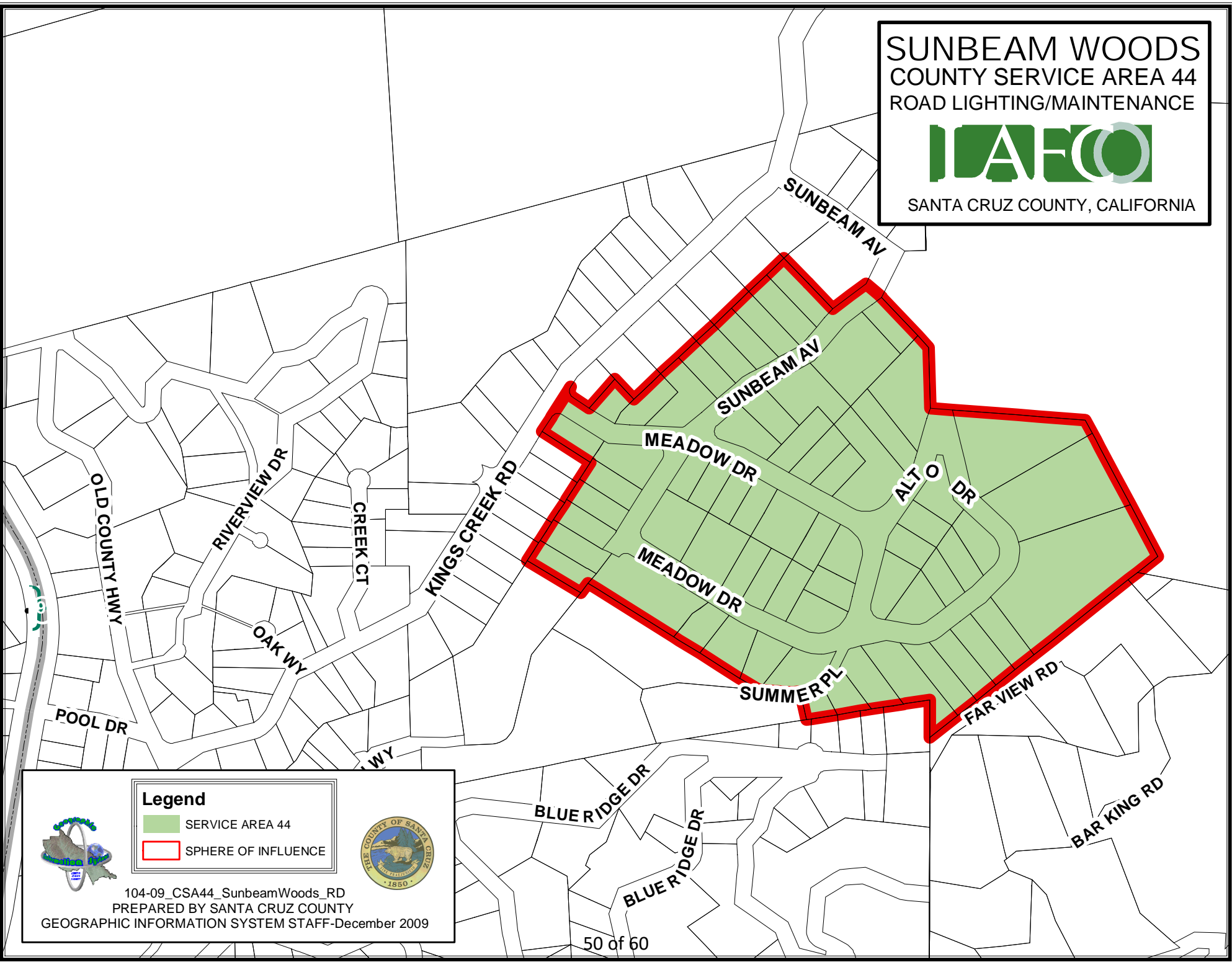
104-09_CSA43_BonitaEncino_RD
 PREPARED BY SANTA CRUZ COUNTY
 GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



SUNBEAM WOODS
 COUNTY SERVICE AREA 44
 ROAD LIGHTING/MAINTENANCE

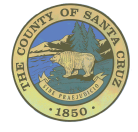


SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 44
- SPHERE OF INFLUENCE

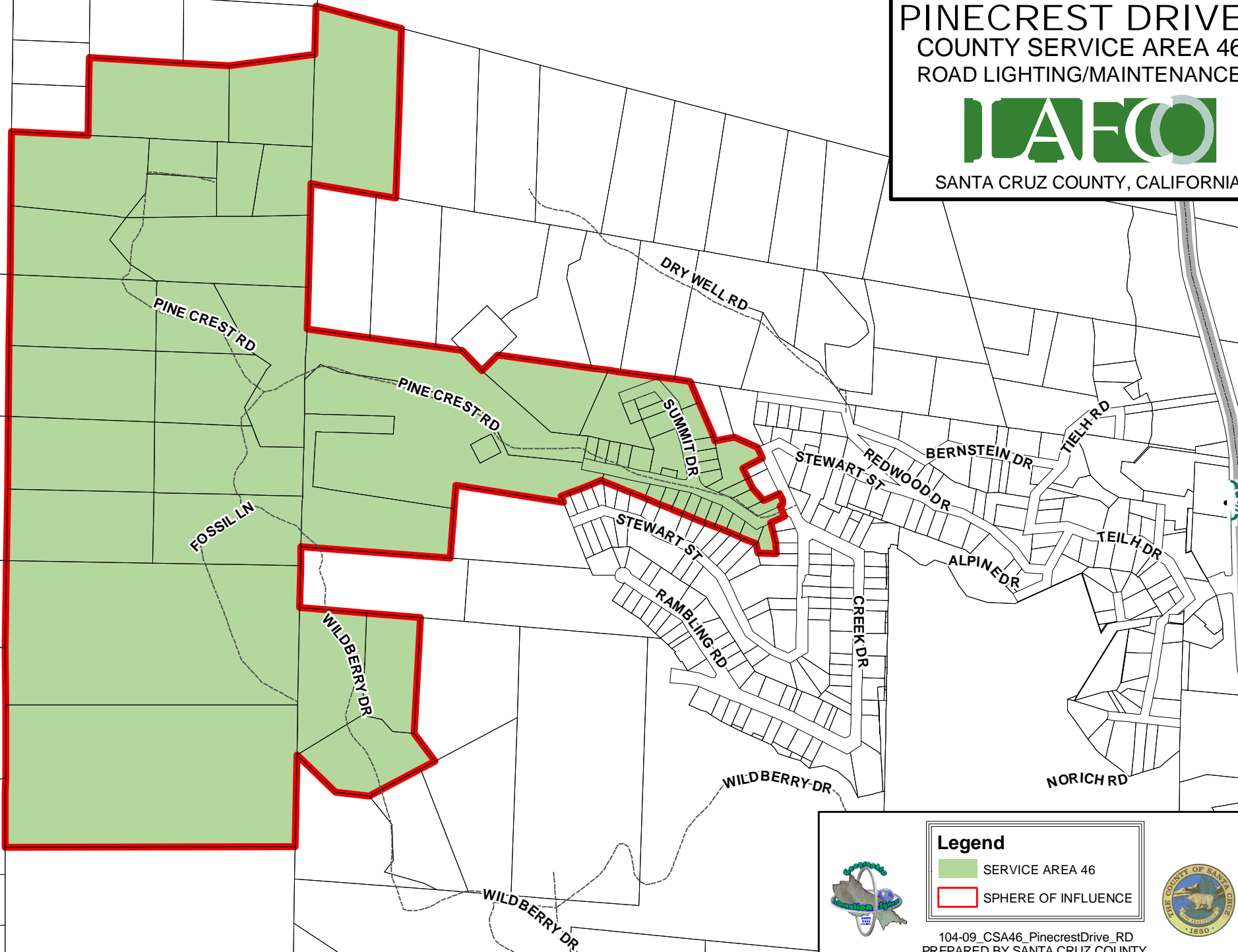


104-09_CSA44_SunbeamWoods_RD
 PREPARED BY SANTA CRUZ COUNTY
 GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

PINECREST DRIVE
COUNTY SERVICE AREA 46
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 46
- SPHERE OF INFLUENCE

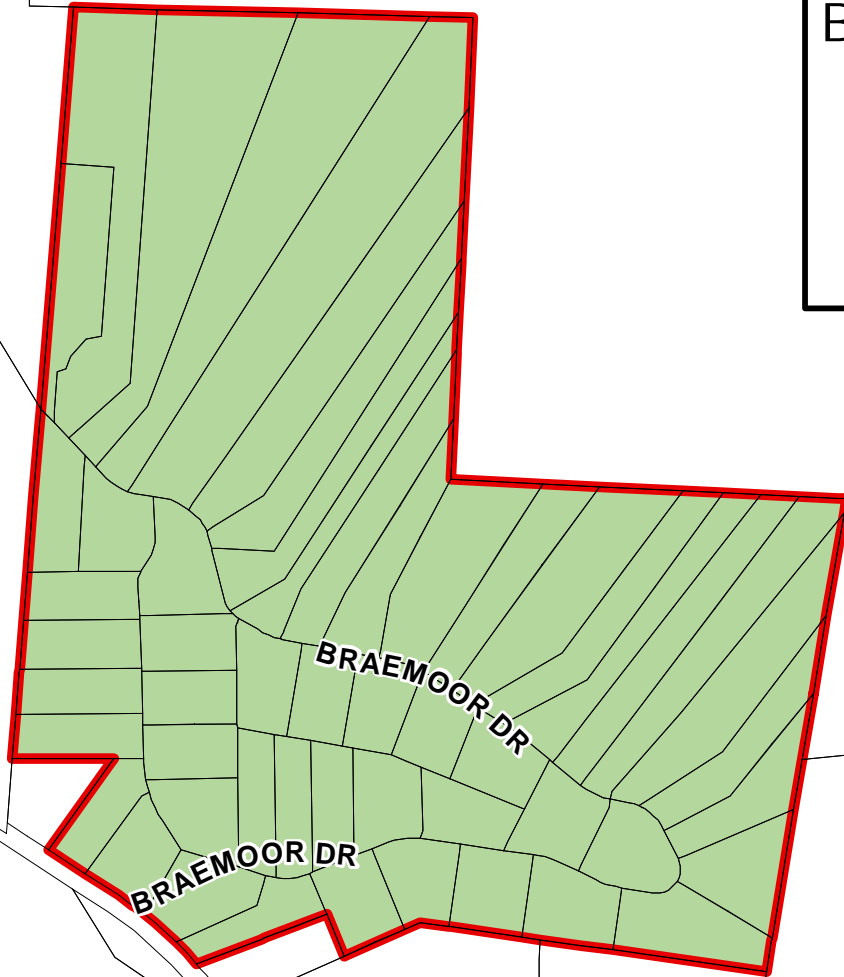


104-09_CSA46_PinecrestDrive_RD
PREPARED BY SANTA CRUZ COUNTY
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BRAEMOOR DRIVE
COUNTY SERVICE AREA 47
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



EMPIRE GRADE

BRAEMOOR DR

BRAEMOOR DR

BLOOGELL'S
RD

EMPIRE GRADE

Legend

- SERVICE AREA 47
- SPHERE OF INFLUENCE

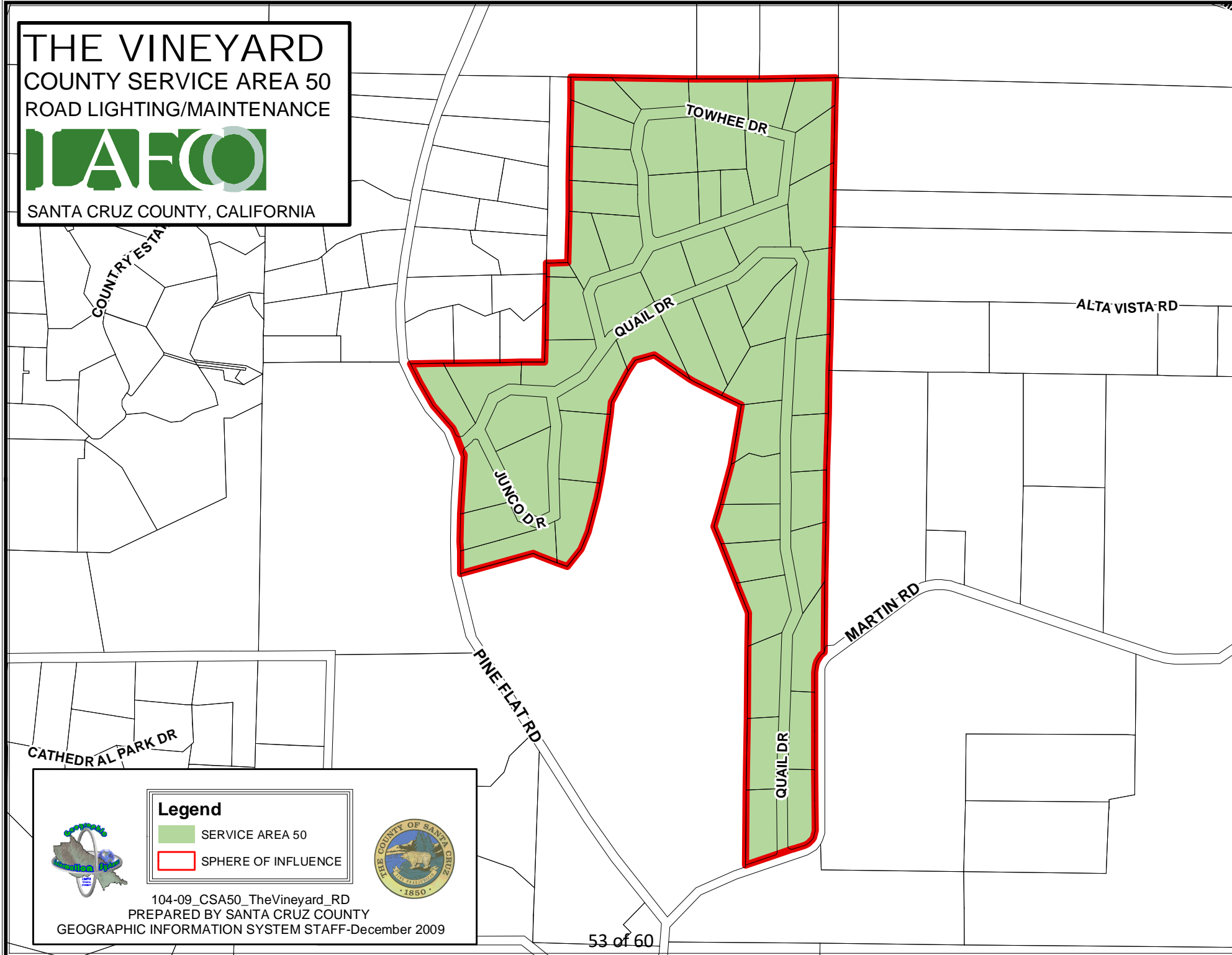


104-09_CSA47_BraemoorDrive_RD
PREPARED BY SANTA CRUZ COUNTY
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THE VINEYARD
COUNTY SERVICE AREA 50
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 50
- SPHERE OF INFLUENCE

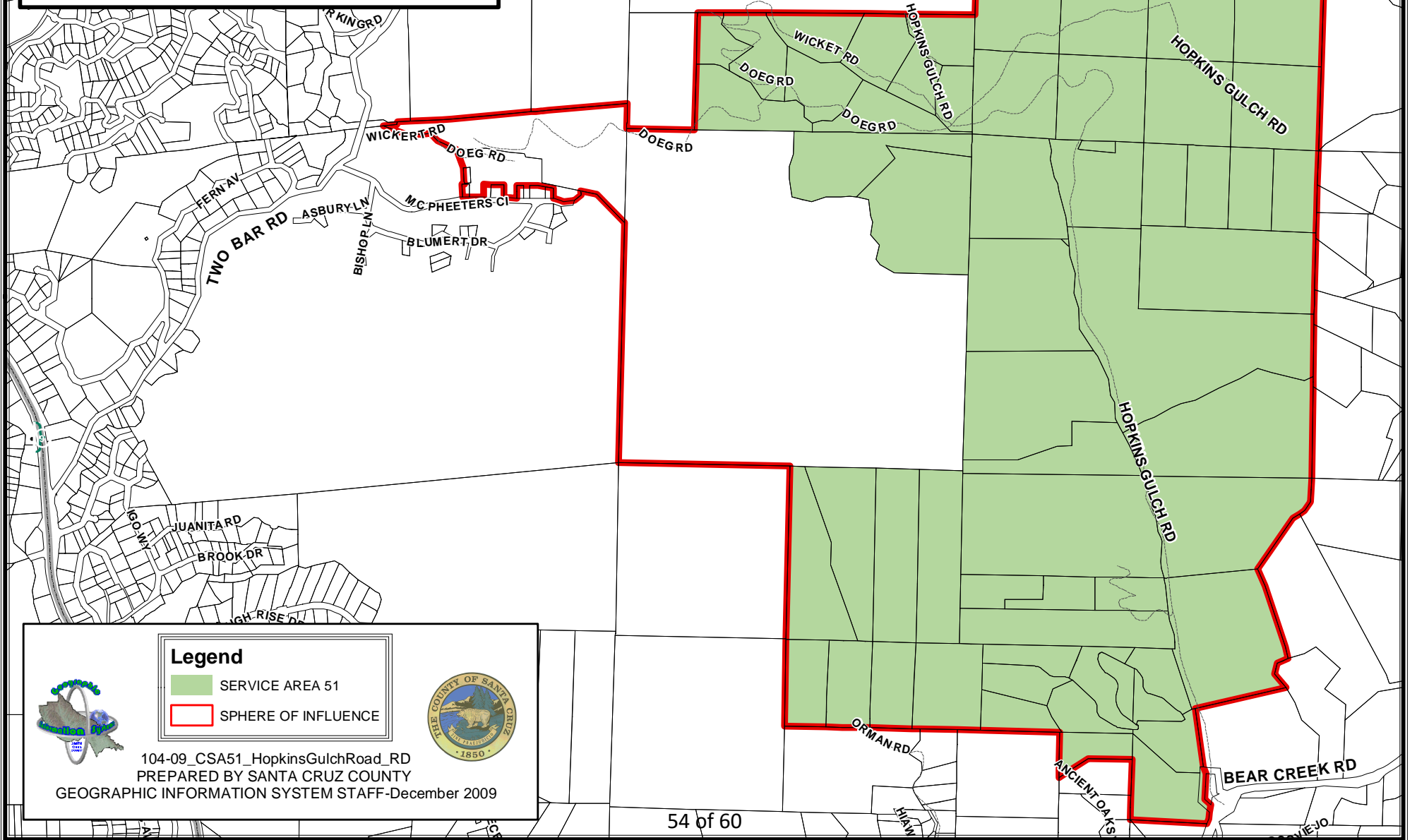


104-09_CSA50_TheVineyard_RD
PREPARED BY SANTA CRUZ COUNTY
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HOPKINS GULCH ROAD COUNTY SERVICE AREA 51 ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 51
- SPHERE OF INFLUENCE

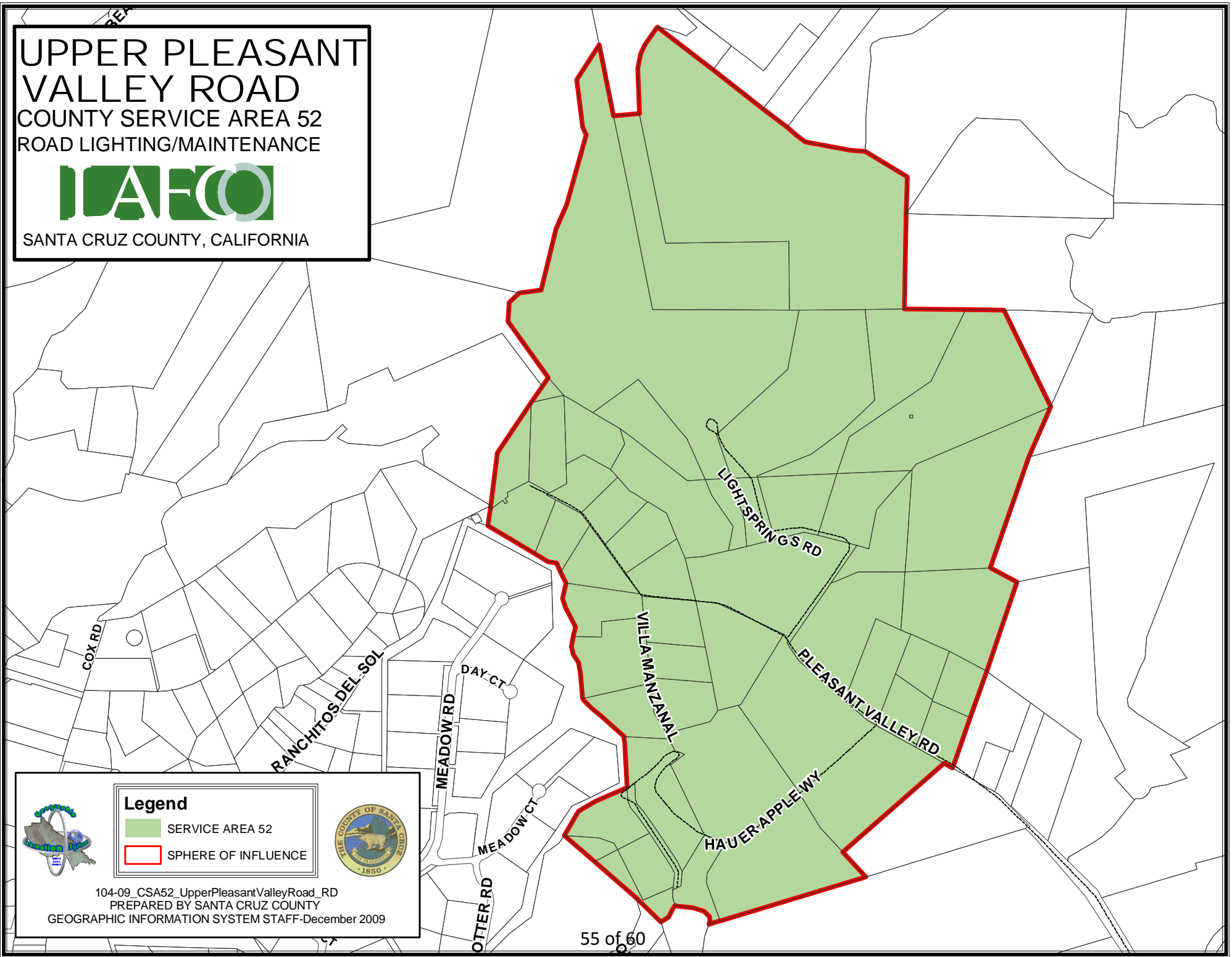


104-09_CSA51_HopkinsGulchRoad_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

UPPER PLEASANT VALLEY ROAD
COUNTY SERVICE AREA 52
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 52
-  SPHERE OF INFLUENCE

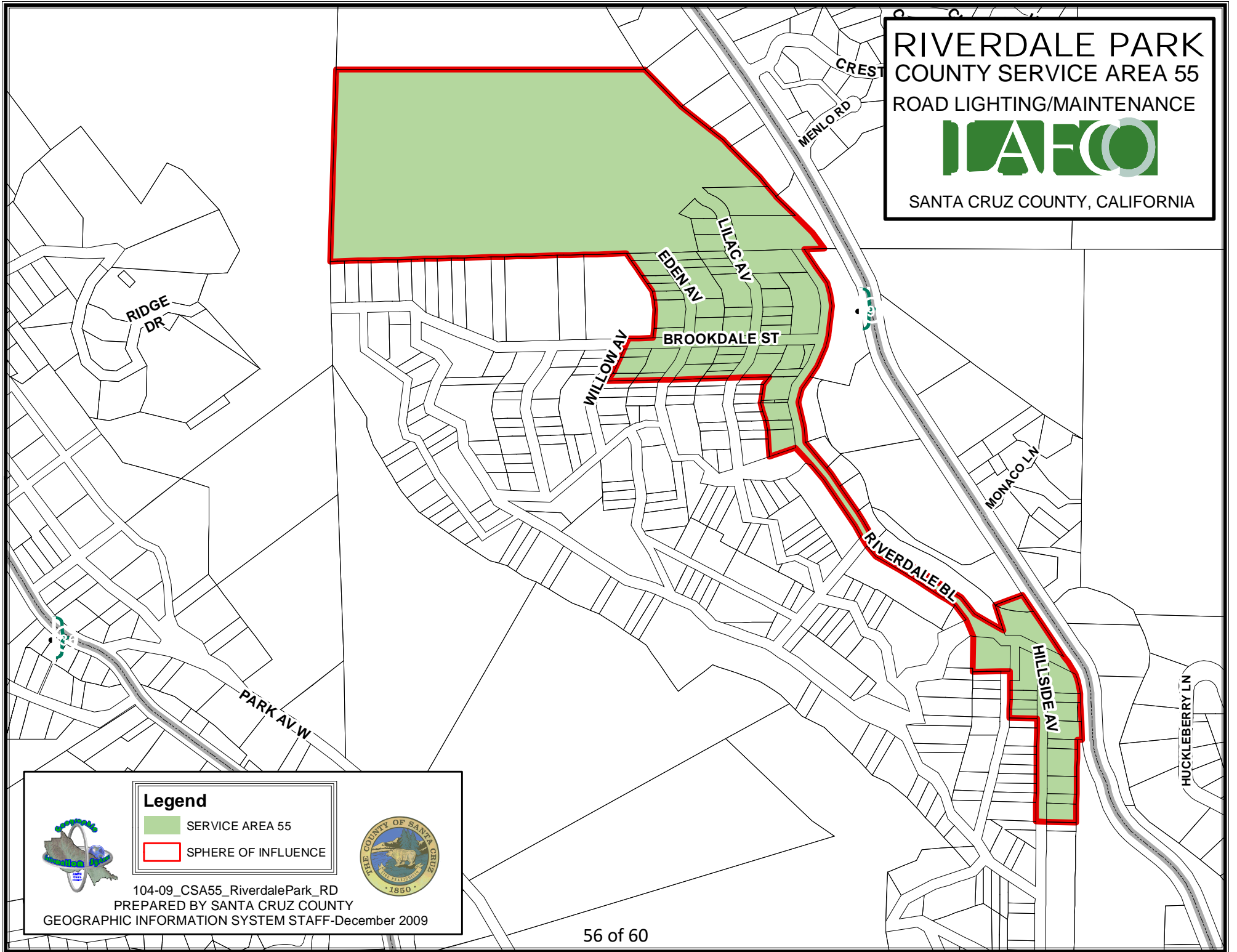


104-09_CSA52_UpperPleasantValleyRoad_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009



RIVERDALE PARK
COUNTY SERVICE AREA 55
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 55
-  SPHERE OF INFLUENCE



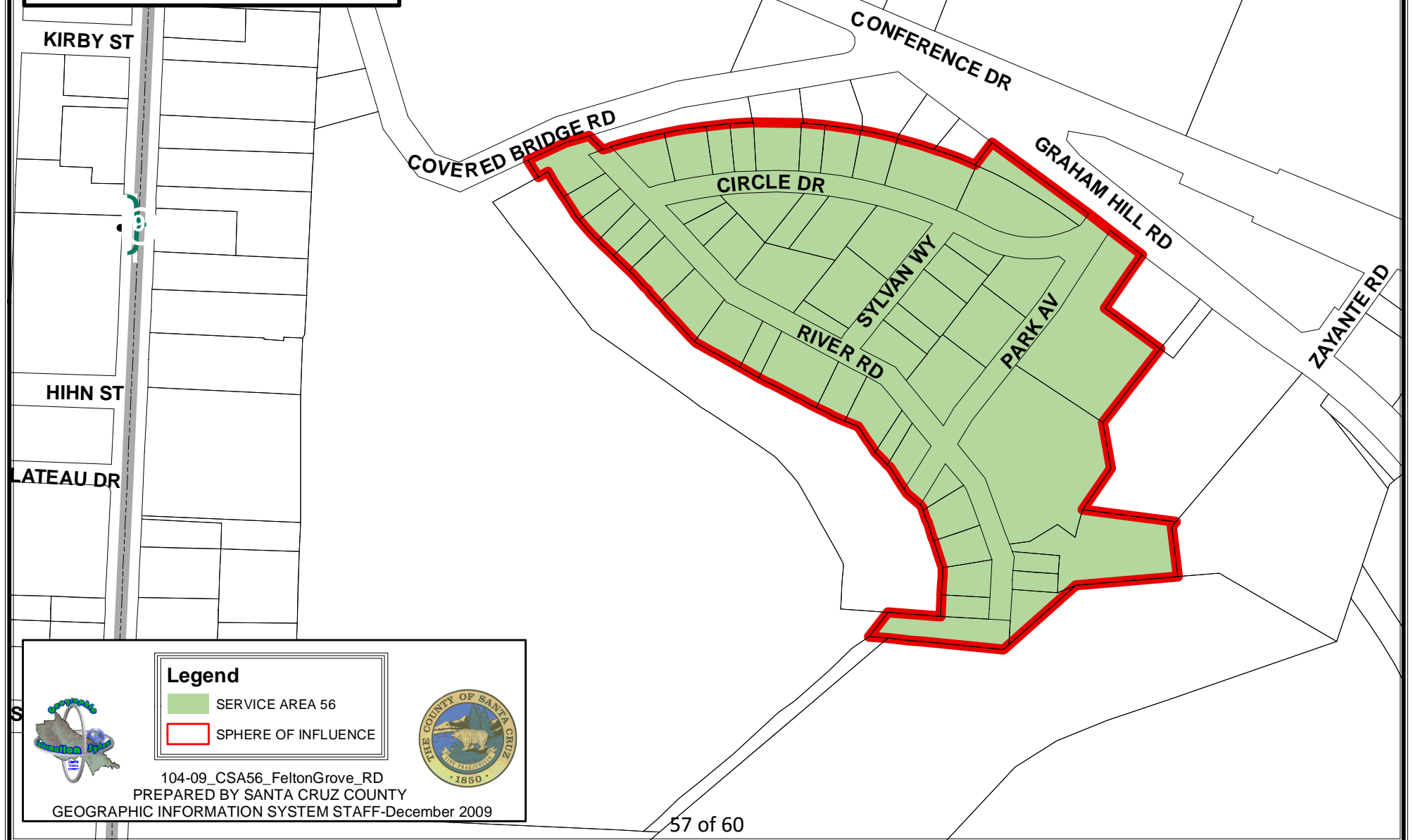
104-09_CSA55_RiverdalePark_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

FELTON GROVE

COUNTY SERVICE AREA 56
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 56
- SPHERE OF INFLUENCE

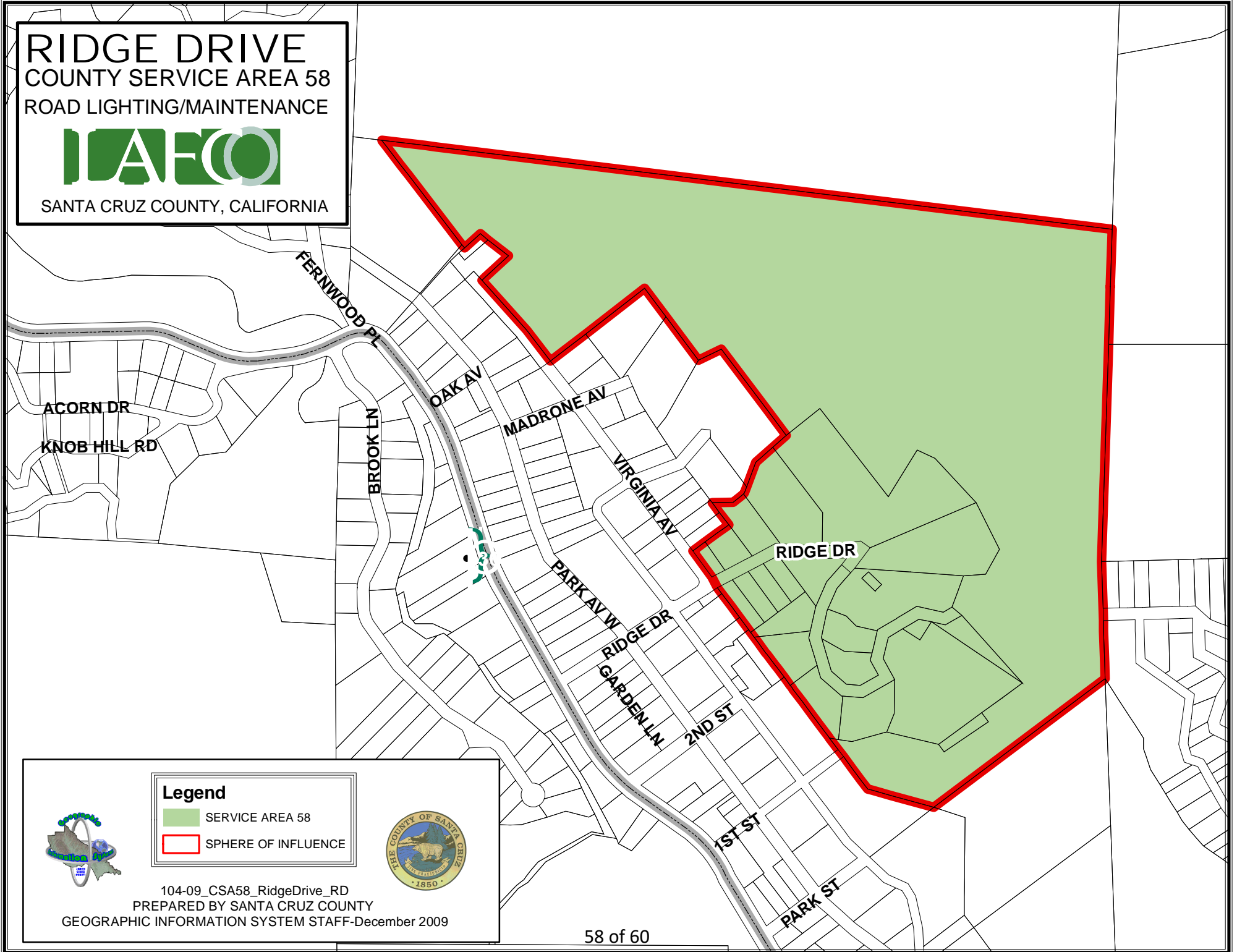


104-09_CSA56_FeltonGrove_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

RIDGE DRIVE
COUNTY SERVICE AREA 58
ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

- SERVICE AREA 58
- SPHERE OF INFLUENCE



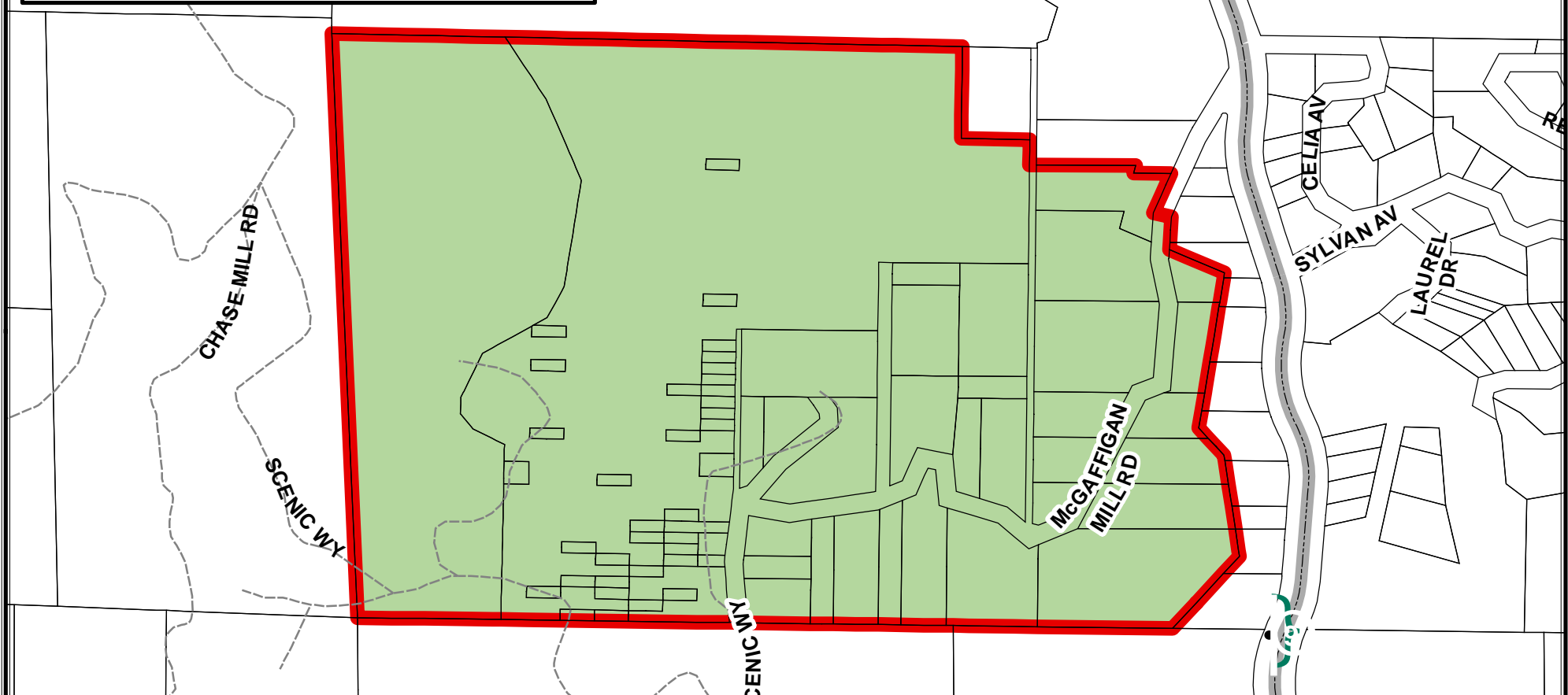
104-09_CSA58_RidgeDrive_RD
PREPARED BY SANTA CRUZ COUNTY
GEOGRAPHIC INFORMATION SYSTEM STAFF-December 2009

McGAFFIGAN MILL ROAD COUNTY SERVICE AREA 59



ROAD LIGHTING/MAINTENANCE



SANTA CRUZ COUNTY, CALIFORNIA



Legend

-  SERVICE AREA 59
-  SPHERE OF INFLUENCE



104-09_CSA59_McGaffiganMillRoad_RD
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Formation Process

1. Talk along the road
2. Get notice of intent to circulate with LAFCO staff
3. File notice of intent to circulate with LAFCO staff
4. Get sample formation petition from LAFCO staff
5. Get signatures on formation petition, and raise funds for LAFCO formation process and County road benefit assessment election
 - Signature requirements and recommendations
 - Costs
6. LAFCO staff prepares study and notices landowners
7. Noticed public hearing in front of LAFCO Commission
 - LAFCO can approve, amend and approve, or deny
8. If approved by LAFCO Commission, LAFCO staff notices protest hearing
 - What happens based upon protest
9. If gets green light after protest hearing, LAFCO forwards to Board of Supervisors to conduct benefit assessment election
10. Public Works staff conducts benefit assessment election
 - Formula from road representatives, % needed
11. Based upon result of benefit election, the Board of Supervisors either terminates proceedings or forwards paperwork to LAFCO staff
12. LAFCO staff records CSA with County Recorder and State Board of Equalization

After Formation

13. County staff submits benefit assessment to tax collector to appear on the next tax roll
14. County Public Works Department staff works with road representatives to prepare budget for public hearing during spring county budget hearings
15. Board of Supervisors adopts budget. Budget includes debt payments, cash maintenance activities, and administrative overhead
16. County Public Works Department administers payment within framework of adopted budget, and state Laws
17. Budget process is repeated annually
18. Benefit assessment does not require any action annually. Can be lowered if all debts are eliminated, cannot be increased expect through another election